

United States General Accounting Office Washington, DC 20548

Office of the General Counsel

B-286728

November 16, 2000

The Honorable Richard G. Lugar Chairman The Honorable Tom Harkin Ranking Minority Member Committee on Agriculture, Nutrition, and Forestry United States Senate

The Honorable Larry Combest Chairman The Honorable Charles W. Stenholm Ranking Minority Member Committee on Agriculture House of Representatives

Subject: <u>Department of Agriculture, Commodity Credit Corporation, Farm Service Agency: Farm Reconstitutions and Market Assistance for Cottonseed,</u>
Tobacco, and Wool and Mohair

Pursuant to section 801(a)(2)(A) of title 5, United States Code, this is our report on a major rule promulgated by the Department of Agriculture, Commodity Credit Corporation, Farm Service Agency, entitled "Farm Reconstitutions and Market Assistance for Cottonseed, Tobacco, and Wool and Mohair" (RIN: 0560-AG19). We received the rule on October 30, 2000. It was published in the Federal Register as a final rule on November 2, 2000. 65 Fed. Reg. 65718.

The final rule implements provisions of the Agricultural Risk Protection Act of 2000 (ARPA) related to the market assistance programs for cottonseed, tobacco, and wool and mohair.

Enclosed is our assessment of Agriculture's compliance with the procedural steps required by section 801(a)(1)(B)(i) through (iv) of title 5 with respect to the rule. Our review indicates that Agriculture complied with the applicable requirements.

If you have any questions about this report, please contact James W. Vickers, Assistant General Counsel, at (202) 512-8210. The official responsible for GAO evaluation work relating to the subject matter of the rule is Larry Dyckman, Director,

Natural Resources and Environment. Mr. Dyckman can be reached at (202) 512-3841.

Kathleen E. Wannisky Managing Associate General Counsel

Enclosure

cc: Mr. Keith Kelly Administrator, Farm Service Agency Department of Agriculture

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ANALYSIS UNDER 5 U.S.C. § 801(a)(1)(B)(i)-(iv) OF A MAJOR RULE ISSUED BY THE DEPARTMENT OF AGRICULTURE, COMMODITY CREDIT CORPORATION, FARM SERVICE AGENCY ENTITLED

"FARM RECONSTITUTIONS AND MARKET ASSISTANCE FOR COTTONSEED, TOBACCO, AND WOOL AND MOHAIR" (RIN: 0560-AG19)

(i) Cost-benefit analysis

Outlays under the programs implemented by this final rule will total approximately \$450 million.

(ii) Agency actions relevant to the Regulatory Flexibility Act, 5 U.S.C. §§ 603-605, 607, and 609

Since the final rule was not published as a proposed rule, it is not subject to the requirements of the act.

(iii) Agency actions relevant to sections 202-205 of the Unfunded Mandates Reform Act of 1995, 2 U.S.C. §§ 1532-1535

The final rule does not contain an intergovernmental or private sector mandate, as defined in title II, of over \$100 million in any one year.

(iv) Other relevant information or requirements under acts and executive orders

Administrative Procedure Act, 5 U.S.C. §§ 551 et seq.

Section 263 of the ARPA permitted the final rule to be issued without regard to the notice and comment procedures contained in 5 U.S.C. 553.

Likewise, section 263 permitted the Farm Service Agency and the Commodity Credit Corporation to utilize the authority in 5 U.S.C. 808 to make the final rule effective when the agencies determined, thereby negating the 60-day delay in the effective date of a major rule required by 5 U.S.C. 801 to permit congressional review of the rulemaking.

Paperwork Reduction Act, 44 U.S.C. §§ 3501-3520

Section 263 of the ARPA provides that the final rule should be issued as soon as practicable and without regard to the Paperwork Reduction Act.

Statutory authorization for the rule

The final rule is issued pursuant to the authority contained in the Agricultural Risk Protection Act of 2000 (Pub. L. 106-224).

Executive Order No. 12866

The final rule was reviewed by the Office of Management and Budget and determined to be an "economically significant" regulatory action under the order.

Executive Order No. 13132 (Federalism)

The final rule does not have sufficient federalism implications to warrant the preparation of a Federalism Assessment.

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