

BY THE U.S. GENERAL ACCOUNTING OFFICE  
**Report To The Chairman, Committee  
 On Agriculture, Nutrition And Forestry  
 United States Senate**

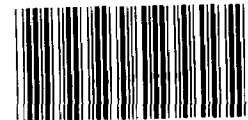
**Information On Programs Involved  
 In The President's Swap Proposal**

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In his State of the Union address, the President proposed that the States assume financial and administrative responsibility for the Food Stamp and Aid to Families with Dependent Children Programs. In exchange, the Federal Government would assume all costs of the Medicaid Program.

**RELEASED**

For these three programs GAO is providing statistical information on historical program growth, projections for future growth, differences in benefit levels among States, and effects of unemployment on program participation. This information is intended to assist the Congress in its deliberations on the "swap" proposal.



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COMMUNITY AND ECONOMIC  
DEVELOPMENT DIVISION

B-207111

The Honorable Jesse Helms  
Chairman, Committee on Agriculture,  
Nutrition and Forestry  
United States Senate

Dear Mr. Chairman:

On March 3, 1982, you asked us to provide the following statistical information on the Food Stamp, Aid to Families with Dependent Children (AFDC), and Medicaid Programs:

- Program growth (by State).
- Differences in benefit levels among the States.
- Degree of correlation between program growth and unemployment.
- Administrative structure of each program.
- The extent to which recipients of the Food Stamp Program receive benefits from the AFDC and Medicaid Programs.
- Projections for future program growth.

Following is a summary of the data we compiled. Detailed schedules are presented in the appendixes.

Proposed swap of programs

On January 26, 1982, President Reagan proposed a "New Federalism" program which would transfer responsibility for many Federal programs to the States. The proposal's centerpiece was a plan whereby the States would assume financial and administrative responsibility for the Food Stamp and AFDC Programs and in return the Federal Government would assume all costs of the Medicaid Program. As proposed, this swap would occur in fiscal year 1984. However, according to recent press reports, the proposed transfer may be deferred or dropped altogether.

Program growth

All three programs have experienced a large dollar growth over the past years (fiscal years 1977-81). The number of Food Stamp Program participants also has increased but has tended to level out over the last 2 years. The number of participants in the Medicaid and AFDC Programs has remained relatively steady over the entire period. The Congressional Budget Office (CBO) has noted that the Omnibus Budget Reconciliation Act of 1981 will play a major role in holding down future increases in Food Stamp Program costs by restricting program eligibility.

The following tables show how recipient benefits and program participation have changed since 1977. All costs and participation data in this report are for the 50 States and the District of Columbia; the Territories are excluded.

Program Benefit Costs for Fiscal Years 1977-81(Excludes Administrative Costs)

------(in billions)-----

	<u>1977</u>	<u>1978</u>	<u>1979</u>	<u>1980</u>	<u>1981 (est.)</u>
Medicaid (note a)	\$16.3	\$18.1	\$20.7	\$23.9	\$28.3
AFDC (note a)	9.9	10.2	10.3	11.5	12.7
Food Stamp	4.4	4.4	5.7	7.8	9.7

a/Includes both the State and Federal share of program benefit costs. Arizona does not participate in the Medicaid Program. Excludes foster care and emergency assistance payments for AFDC.

Program Participants (Fiscal Years 1977-81)(in millions)

	<u>1977</u>	<u>1978</u>	<u>1979</u>	<u>1980</u>	<u>1981 (est.)</u>
Medicaid	21.2	20.7	20.1	20.2	20.9
AFDC (note a)	10.8	10.5	10.0	10.1	10.8
Food Stamp	14.4	13.6	17.4	20.1	20.2

a/Excludes foster care and emergency assistance recipients.

Changes in program costs are determined by several variables. For example:

- Program costs for all three programs are directly affected by changes in the number of participants and their income levels.
- Legislative or regulatory changes can affect benefit amounts and/or eligibility requirements.
- Medicaid costs can change as the cost of medical services changes or as the number of Medicaid program options changes (at the option of the State).
- AFDC costs change when States alter their needs standard (the income a State deems essential for basic consumption items) or their payment standard (100 percent or less of the needs standard).
- Food Stamp Program costs change when the Thrifty Food Plan, the basis for Food Stamp benefits, is adjusted.

Changes in the number of program recipients can be attributed to such factors as:

- Changes in economic conditions such as unemployment, which can change the number of persons eligible for benefits.
- Legislative changes which can reduce or increase income and resource standards used in determining program eligibility or change basic program concepts involving the computation and distribution of program benefits.
- Changes in family composition and population distribution.

#### Differences in benefit levels

The benefit levels of the AFDC and Medicaid Programs vary widely from State to State. (See app. III, fig. 32-34.) This variation is due to different State needs standards for AFDC and/or fewer or greater Medicaid options offered by the individual States. For example, the maximum AFDC benefit available for a one-parent family of three is \$96 in Mississippi and \$506 in California. As of September 1981, Wyoming offered 7 optional Medicaid services while Minnesota offered 31 optional services.

The Food Stamp Program has uniform, national eligibility and benefit schedules. Households of the same size having the same net income after deductions would receive the same monthly coupon allotment in all but two States. <sup>1</sup>/ However, Food Stamp

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<sup>1</sup>/Alaska and Hawaii are the two exceptions. Both States have a different Thrifty Food Plan schedule than the 48 contiguous States.

recipients whose only income was the maximum AFDC grant would get higher benefit levels in a State with low AFDC benefits than in a State with higher benefits.

#### Program growth and unemployment

The unemployment rate affects program growth for all three programs but affects the Food Stamp Program the most. On a national basis, a 1-percent increase in unemployment would add about 1.1 million persons to the Food Stamp Program. The relationship between unemployment and AFDC participation is more complex. While an increase in unemployment will lead to an increase in AFDC enrollment in subsequent months, an equal decline in unemployment will not lead to a corresponding participant reduction. This is due to policy provisions which allow AFDC participants under some conditions to remain in the program after returning to work. Medicaid is the least responsive of the three programs to unemployment primarily because a large portion of Medicaid recipients are the aged, disabled, or medically needy. These recipients are unlikely to be affected by unemployment rate fluctuations.

Appendix V provides additional details on the variables affecting changes in program participation for all three programs and discusses how these variables interact in CBO and agency models.

#### Program administration

The Food Stamp, AFDC, and Medicaid Programs are jointly administered by the State and Federal Governments. The Federal Government establishes varying degrees of benefit and eligibility criteria, shares administrative costs, and pays for all or a portion of program benefits. The States conduct the bulk of the programmatic aspects of administration, such as determining applicants' eligibility status and benefit levels and assuring that benefits are delivered to eligible participants.

In all 50 States and the District of Columbia the same State agency administers both the Food Stamp and AFDC Programs. Only eight States have a different administrative agency for Medicaid.

#### Multiple program beneficiaries

Individuals can and often do receive benefits simultaneously from either the Food Stamp, AFDC, or Medicaid Programs. In 1980, for example, 47 percent of all Food Stamp recipients received AFDC benefits and 63 percent received Medicaid benefits; and in 1979, 75 percent of all AFDC recipients received Food Stamp benefits. All AFDC recipients (except those in Arizona) are eligible for Medicaid. (See app. IV.)

Projections for future growth

Both CBO and the Office of Management and Budget (OMB) have projected future program outlays for the Food Stamp, AFDC, and Medicaid Programs. These projections--based upon various economic and programmatic assumptions--are usually most accurate for the immediate future with diminishing accuracy in each successive year. Also, projections are limited to national totals because State-by-State projections require collecting various local data such as State unemployment rates, inflation, and specific service costs and availability. Such State data is difficult and expensive to obtain--and often unavailable. Even if obtainable, this data would most likely lead to imprecise projections as explained in appendix V.

As the following table shows, OMB and CBO have different projections for all three programs through 1987. OMB assumes lower unemployment and inflation rates than CBO for the time period, and OMB assumes that the President's proposed 1983 legislative initiatives will be enacted. (See app. VI for more information on these assumptions.)

CBO and OMB Outyear Projections of Food Stamp,  
AFDC, and Medicaid Federal Outlays (note a)

<u>Program</u>	<u>Fiscal Year</u>					
	<u>1982</u>	<u>1983</u>	<u>1984</u>	<u>1985</u>	<u>1986</u>	<u>1987</u>
	----- (in millions) -----					
Food Stamps:						
CBO	\$11,489	\$11,720	\$12,092	\$13,093	\$13,872	\$14,870
OMB	11,244	9,563	9,732	10,002	10,166	10,427
AFDC:						
CBO	8,121	8,339	8,594	9,141	9,733	10,353
OMB	8,121	5,863	6,012	6,096	6,203	6,387
Medicaid:						
CBO	17,874	20,082	21,890	25,132	27,640	31,494
OMB	17,833	17,006	18,628	20,406	22,138	24,313
CWA:						
OMB	<u>          </u>	<u>2,181</u>	<u>2,181</u>	<u>2,181</u>	<u>2,181</u>	<u>2,181</u>
Total:						
CBO	\$37,484	\$40,141	\$42,576	\$47,366	\$51,245	\$56,717
OMB	\$37,198	\$34,613	\$36,553	\$38,685	\$40,688	\$43,308

a/CBO projections assume legislative savings resulting from the Omnibus Budget Reconciliation Act of 1981 but do not include changes proposed by the President's 1983 budget; OMB projections include both the effects of the Reconciliation Act and the President's 1983 proposed legislative changes. One of the President's proposals would replace administrative funding for Food Stamps, AFDC, and Medicaid with a single grant (Combined Welfare Administration) to the States in fiscal year 1983.

We were asked to provide State-by-State information wherever possible for future program growth. Appendix VI shows OMB's and CBO's State-by-State estimate for all three programs in 1984. These State estimates were not derived from the CBO or OMB projection model because neither model is capable of providing individual State projections. The OMB- and CBO-derived State estimates are allocations of projected national totals based on either 1981 actual outlays, past spending trends, or State estimates of future spending. These estimates are accurate to the extent that relative differences among the States in terms of economic factors, population, and other matters affecting the programs remain constant from 1981 to 1984.



OBJECTIVE, SCOPE, AND METHODOLOGY

Our objective was to gather and provide existing data on the Food Stamp, AFDC, and Medicaid Programs. We collected basic program information for fiscal years 1977 through 1981 on a State-by-State basis. We reviewed the data with officials from the Department of Agriculture's Food and Nutrition Service and the Department of Health and Human Service's Health Care Financing Administration and Office of Family Assistance. We did not verify the accuracy of agency reported statistics.

For information on projections for future program growth, we talked to officials of these three agencies as well as analysts from CBO and OMB. Although we reviewed the rationale of models used to forecast projections, we did not validate the methodology of any forecasting model.

Our work was limited by time constraints, but we trust the accompanying data will be useful in showing how the programs are administered, how much they have cost, and how many individuals have received benefits from them.

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The attached appendixes contain tables, charts, and narratives which address the matters on which you asked us to provide information. We are sending similar information to the Chairmen of the House Committee on Agriculture, House Committee on Ways and Means, House Committee on Energy and Commerce, and the Senate Committee on Finance. We are also sending copies to the Secretaries of Agriculture and Health and Human Services and the Director, Office of Management and Budget.

Sincerely yours,



for Henry Eschwege  
Director



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### ABBREVIATIONS

AFDC	Aid to Families With Dependent Children
CBO	Congressional Budget Office
CPI	Consumer Price Index
OMB	Office of Management and Budget



PROGRAM ADMINISTRATION

The Food Stamp, Medicaid, and AFDC Programs are three primary welfare programs sponsored by the Federal Government. In fiscal year 1981 total program costs for the 50 States and the District of Columbia were \$10.2 billion for Food Stamps, \$29.6 billion for Medicaid (Arizona has no Medicaid Program) and \$14.3 billion for AFDC (includes State benefit and administrative costs for AFDC and Medicaid). The three programs are similar in that they supplement with cash or in-kind benefits the incomes of needy households. Also, in the 50 States and the District of Columbia, the same State agency is responsible for administering both the AFDC and Food Stamp Programs. In all but eight States the agency that administers AFDC and Food Stamps also administers Medicaid. The programs are dissimilar in that:

- Food Stamps and Medicaid offer in-kind benefits while AFDC is a cash program.
- Eligibility for Food Stamp benefits is based on an income/resources test; AFDC goes to families that have children and meet an income/resource test; Medicaid goes to categorically and--at the option of the States--medically needy individuals.
- Food stamp eligibility and benefit levels are uniform at the national level. States have broad parameters in which to define eligibility criteria and benefit levels for AFDC and Medicaid.
- Except for a portion of State administrative expenses, the Food Stamp Program is totally federally funded. States fund a large portion of the AFDC and Medicaid Programs.

Food Stamps

The Food Stamp Program, authorized by the Food Stamp Act of 1964 (7 U.S.C. 2011 et seq.) helps low-income households improve their diets by providing them with coupons for purchasing food. Food stamp eligibility and benefit levels are based upon Federal standards, with the States responsible for certifying eligibility and disbursing coupons. The Federal Government pays 100 percent of the Food Stamp benefit as well as between 50-60 percent of the State's administrative expenses.

Medicaid

Medicaid, authorized by title XIX of the Social Security Act (42 U.S.C. 1396), is a federally aided, State-administered program providing medical assistance to certain categories of low-income persons. Each State designs and operates its own program within certain Federal guidelines and requirements.

The Federal Government now pays, depending on State per capita income, between 50-78 percent of each State's Medicaid service costs and either 50 percent or 75 percent of most State administrative costs.

Each State's program must offer a core of prescribed services including inpatient and outpatient hospital, laboratory and x-ray, physicians', and family planning services. Optional services may include eyeglasses, drugs, dental care, and inpatient psychiatric care. For both mandatory and optional services, States are allowed to limit the amount, duration, and scope of coverage.

As with services, eligibility for Medicaid varies substantially from State to State. Each Medicaid program must cover categorically needy--persons such as those receiving AFDC benefit payments. However, States have the option to extend Medicaid assistance to medically needy persons--those whose incomes are large enough to disqualify them from cash assistance but not large enough to pay for medical care. Approximately 60 percent of the States offer some type of Medicaid coverage to this expanded eligibility group.

#### AFDC

AFDC is authorized by title IV of the Social Security Act (42 U.S.C. 601) to assist children deprived of parental support. Under AFDC, beneficiaries receive monthly cash payments financed by both the Federal and State Governments. The Federal share of benefit costs ranges from 50-78 percent. Administrative costs are shared equally by the Federal Government and the States. The States, however, administer the program and may tailor it to meet their individual needs and philosophies within broad Federal parameters. State discretion includes defining need, setting benefit levels, and establishing income and resource limits. As a result, AFDC benefits vary significantly from State to State.

PROGRAM GROWTH

The Food Stamp, AFDC, and Medicaid Programs have all experienced dollar growth during fiscal years 1977-81. Participation rates, however, have remained relatively steady for the AFDC and Medicaid Programs over the same time period and have leveled off for the Food Stamp Program during the last two years.

The following figures show for each of the programs, total program costs (recipient benefit and administrative costs), the percent of total program costs allocated among the States, the total number of recipients, the percent allocation of total recipients among the States, and the annual growth rates for both program costs and recipients. Additionally, the figures show the Federal share of AFDC program costs and the State share of Medicaid costs.

The data shown is for each of the 50 States and the District of Columbia; the territories have not been included. Program costs and program recipients are also displayed regionally. 1/

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1/All data was supplied by the relevant administering Federal agencies. Because the volume of data was so large, we could not verify the accuracy of these agency reported statistics because of time restraints.

FIGURE 1  
FOOD STAMP PROGRAM COSTS  
1977 - 1981

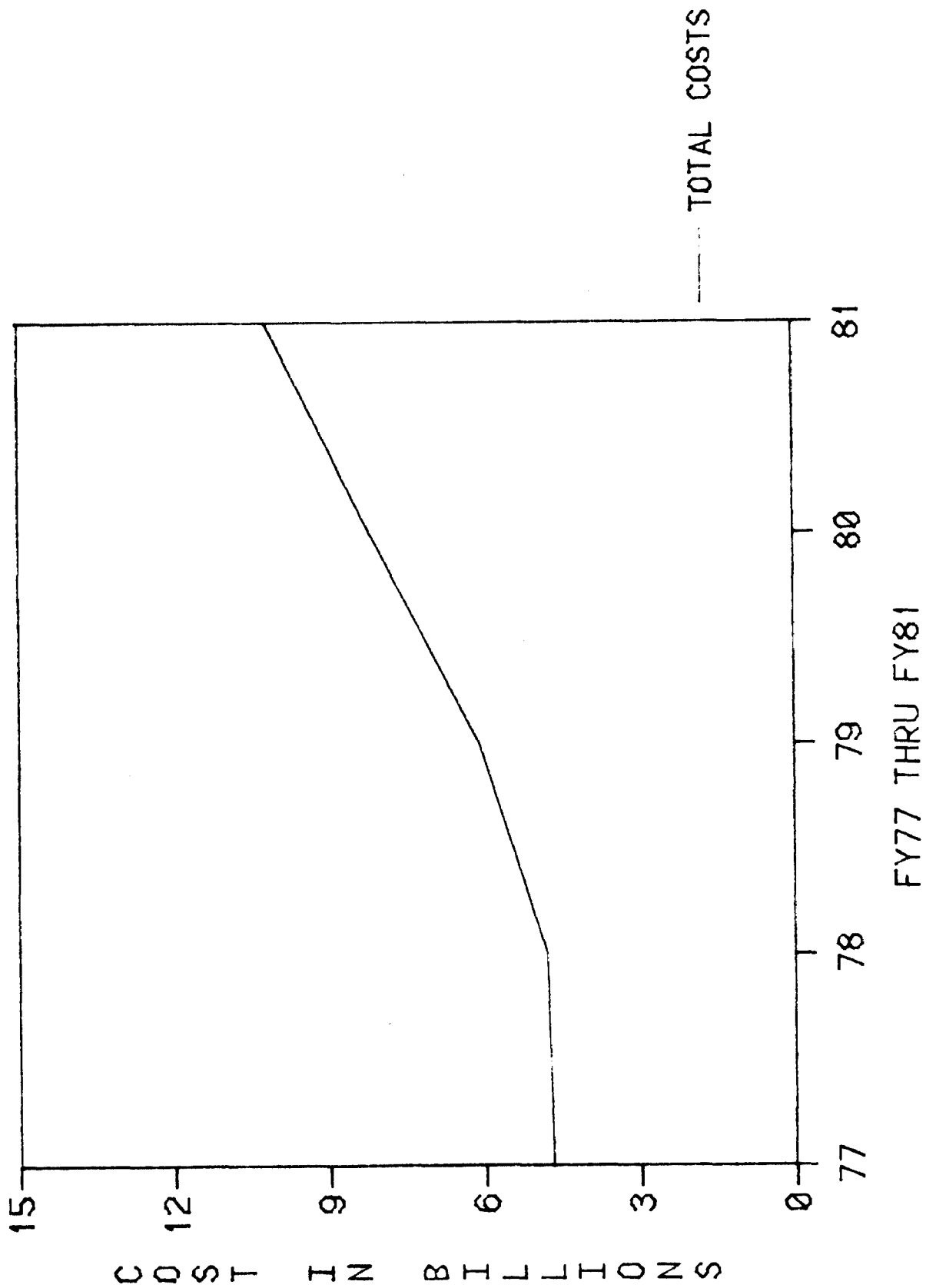
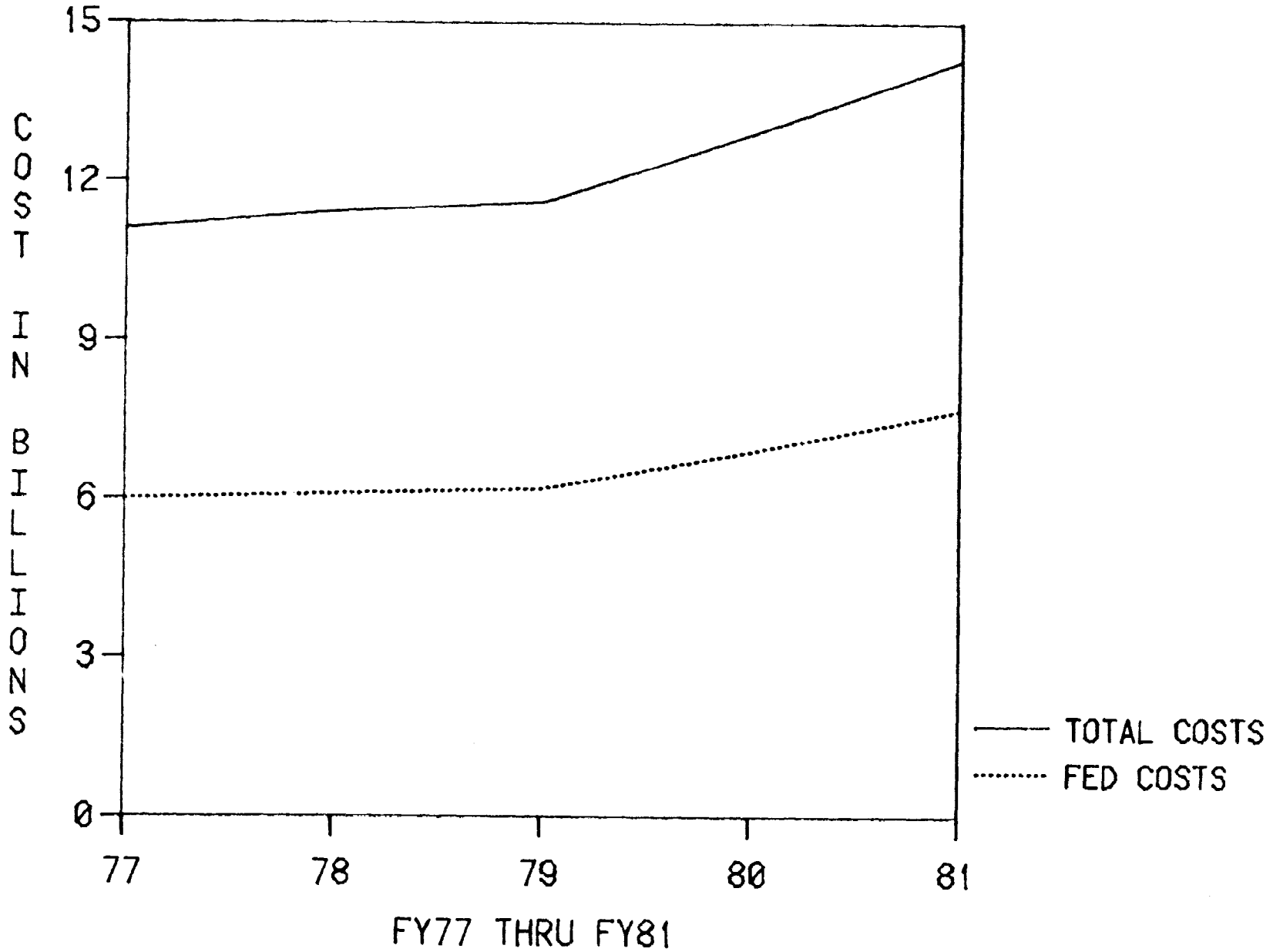




FIGURE 2

AFDC PROGRAM COSTS  
1977 - 1981



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APPENDIX II

APPENDIX II

FIGURE 3

### MEDICAID PROGRAM COSTS 1977 - 1981

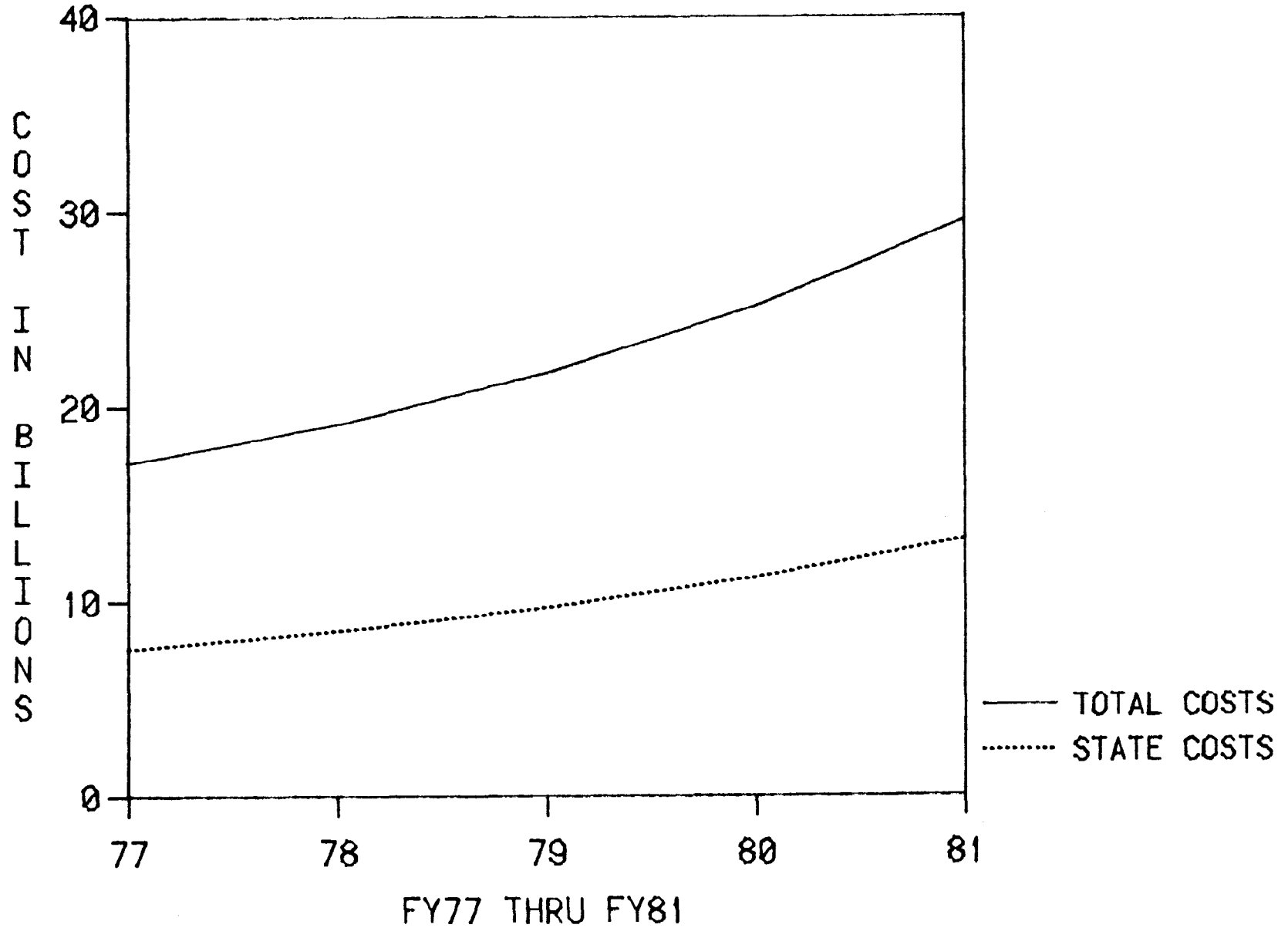


FIGURE 4

PROGRAM RECIPIENTS  
1977 - 1981

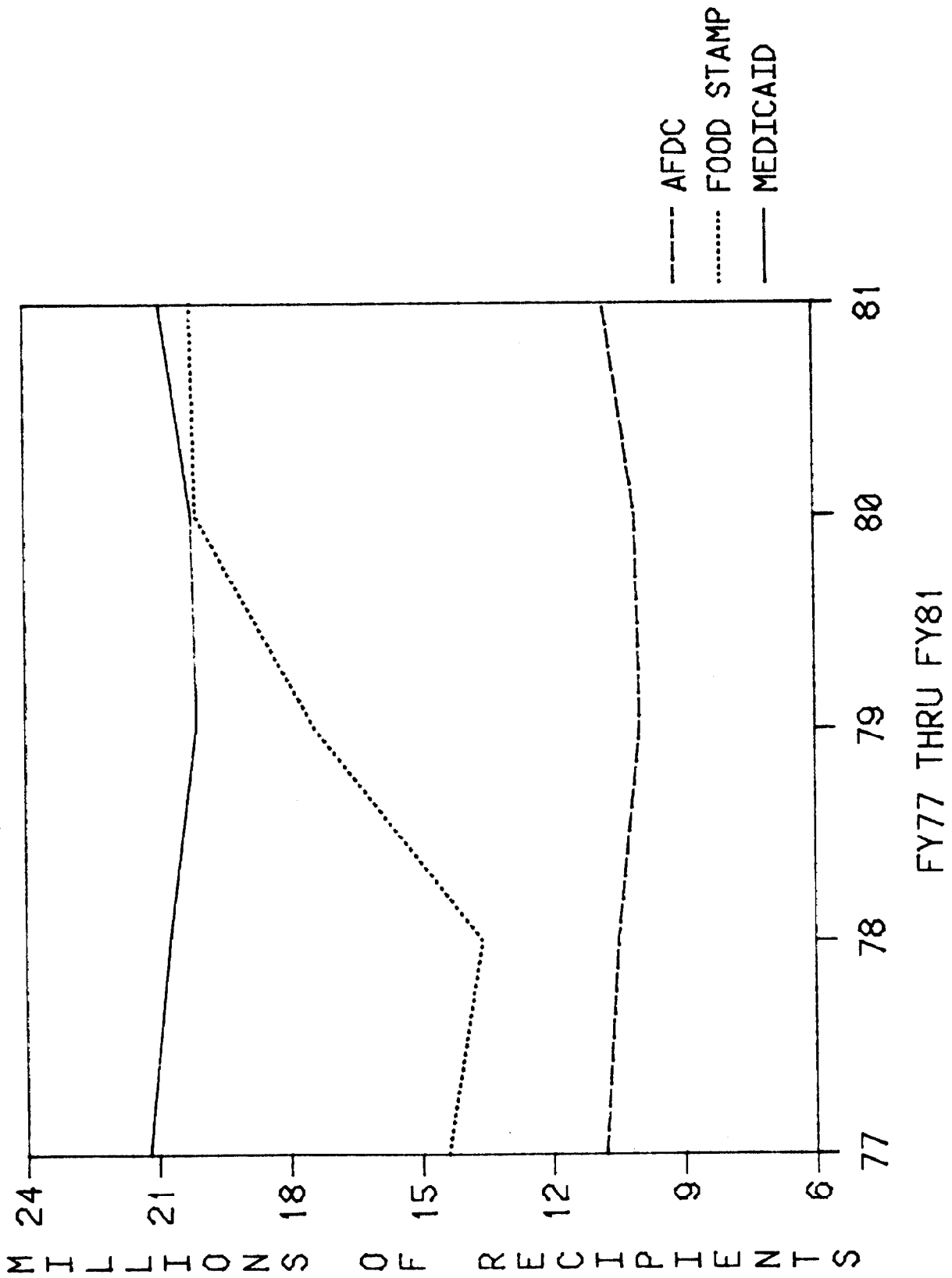


FIGURE 5

Food Stamp Program Costs and Participation by Region

<u>Region</u>	<u>Program Cost</u>				
	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
Northeast	\$ 674,683	\$ 751,118	\$ 895,490	\$1,135,872	\$1,367,076
Mid-Atlantic	645,899	690,179	833,932	1,096,010	1,402,110
Southeast	1,146,719	1,139,397	1,509,198	2,114,824	2,523,734
Midwest	854,185	825,952	998,496	1,381,800	1,864,286
Southwest	576,323	566,603	784,063	1,091,687	1,248,343
Mountain Plains	223,133	210,095	281,418	423,836	548,522
Western	<u>585,791</u>	<u>577,535</u>	<u>749,915</u>	<u>973,147</u>	<u>1,215,617</u>
Total	<u>\$4,706,733</u>	<u>\$4,760,879</u>	<u>\$6,052,512</u>	<u>\$8,217,176</u>	<u>\$10,169,688</u>

<u>Region</u>	<u>Recipients</u>				
	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
Northeast	2,402	2,365	2,487	2,752	2,736
Mid-Atlantic	2,106	2,002	2,395	2,749	2,794
Southeast	3,093	2,906	4,586	4,973	4,815
Midwest	2,695	2,489	2,896	3,570	3,819
Southwest	1,592	1,525	2,235	2,493	2,409
Mountain Plains	631	579	812	1,068	1,098
Western	<u>1,883</u>	<u>1,767</u>	<u>2,030</u>	<u>2,511</u>	<u>2,573</u>
Total	<u>14,402</u>	<u>13,633</u>	<u>17,441</u>	<u>20,116</u>	<u>20,244</u>

FIGURE 6

Food Stamp Program Cost  
(note a)

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	104962	110702	161146	255270	306501
AK	6181	6637	13995	22551	32447
AZ	46703	42801	57345	100000	131032
AB	68975	67974	94973	127883	145045
CA	363420	365020	464793	563045	643208
CC	31485	48233	53562	73931	51115
CT	46614	43021	49504	61954	74767
DE	8908	5662	15676	22243	28300
DC	26786	28176	35138	43327	50080
FL	270446	265582	318635	433326	518851
GA	150301	146145	193104	277193	318827
HI	36055	35531	43440	61302	71126
ID	10632	10811	18497	28874	35504
IL	293635	296245	331058	407145	520320
IN	62766	60636	92180	155553	211243
IA	30565	30767	39130	56532	75165
KS	21190	15911	24722	35654	54479
KY	136303	133885	155556	221285	275415
LA	143330	141437	188233	256255	266547
ME	25916	34652	46915	61244	71363
MD	66505	89585	113245	148401	162308
MA	153135	160973	169864	178305	199755
MI	140379	135697	186557	284259	414635
MN	46056	42561	47694	65755	89444
MS	110265	109343	155262	204219	241645
MO	73462	69192	55431	148685	192164
MT	9365	9172	12627	19256	23782
NE	11466	11290	16707	26324	32858
NV	7606	7283	10839	16439	22732
NH	13978	12556	17128	23199	28874
NJ	165209	161500	191646	238636	293056
NM	42481	40581	58474	84231	94420
NY	400024	460252	573832	761083	927870
NC	139440	133024	179420	243665	283966
ND	4556	4923	6593	5687	12716
OH	271555	253062	291072	354408	326433
OK	41285	40679	54874	76404	88556
OR	48593	48591	65011	85632	138445
PA	216661	243395	308897	368672	513520
RJ	15614	28124	24953	31751	42249
SC	95355	91556	127949	190005	222002
SD	8266	6118	12112	15135	22847
TN	139627	149160	198124	265261	352467
TX	280244	275932	387509	544514	633325
UT	9851	9763	14639	23241	31577
VT	11356	11100	13290	18336	22756
VA	74002	71339	101365	164416	268966
WA	68557	60861	75991	54298	140723
WV	63822	86522	67959	90315	125658
WI	39766	37739	49855	70238	102135
WY	2903	2706	3885	7391	7819
Total	<u>4706738</u>	<u>4760879</u>	<u>6052513</u>	<u>8217176</u>	<u>10169685</u>

a/Program cost includes benefit (bonus) dollars plus the Federal share of State administrative expenses.

FIGURE 7

Annual Growth Rate for  
Food Stamp Program Cost

State	FY 77 to FY 78	FY 78 to FY 79	FY 79 to FY 80	FY 80 to FY 81	FY 77 to FY 81
AL	5.445	63.636	40.5175	20.0653	47.565
AK	10.613	104.754	63.9474	41.3751	106.237
AZ	-12.116	33.561	74.3831	31.0320	42.261
AR	-1.457	39.720	34.6520	13.4201	27.565
CA	0.440	27.334	21.1369	14.2374	15.247
CO	-6.276	15.160	33.0460	23.2433	15.243
CT	-7.706	15.069	25.1495	20.6815	15.095
DE	6.464	62.265	41.6740	27.2310	54.423
DC	5.161	24.705	23.3053	15.5661	21.737
FL	-1.759	19.976	35.5945	19.7461	22.966
GA	-2.765	32.132	43.5460	15.0155	26.031
HI	-1.573	22.259	41.1326	16.0142	24.256
ID	1.684	71.094	56.1010	24.3472	59.424
IL	0.890	11.763	22.5681	27.7957	15.301
IN	-3.393	52.017	73.5225	32.0657	59.136
IA	0.646	27.182	44.4723	40.0357	39.743
KS	-24.913	55.377	60.3556	37.3659	39.274
KY	-1.774	16.186	42.6399	25.9278	26.245
LA	-1.321	33.066	36.1371	11.6210	24.560
ME	15.965	35.244	30.5313	16.5224	34.636
MD	1.216	26.411	31.0442	22.8482	26.494
MA	5.116	5.523	4.5693	11.7155	7.515
MI	-3.335	37.481	52.3926	45.6447	46.642
MN	-7.565	12.060	37.8765	36.0179	23.552
MS	-0.636	41.995	31.5315	16.3264	29.787
MO	-5.813	37.922	55.6037	29.2424	40.396
MT	-2.270	37.669	52.4966	23.5044	38.351
NE	-1.535	47.981	57.5627	24.6215	46.642
NV	-4.247	48.826	51.6653	36.2609	45.717
NH	-7.311	32.201	35.4445	24.4623	26.642
NJ	-2.245	16.666	24.5152	22.6054	19.347
NM	-4.473	44.052	44.7327	11.5765	30.572
NY	15.056	24.676	32.6317	21.9144	32.566
NC	-4.601	34.876	35.8070	16.5395	25.912
ND	6.055	33.922	46.5266	31.2667	44.776
OH	-6.809	15.017	35.5012	33.4916	23.470
OK	-1.477	34.895	42.6601	13.5055	26.666
OR	4.266	33.792	31.7152	61.6744	45.264
PA	11.312	26.912	25.6256	32.1217	33.712
RI	43.387	-11.275	27.2432	33.0635	28.651
SC	-3.984	35.745	46.5006	16.8401	33.204
SD	-1.790	49.195	37.9836	19.3990	44.099
TN	6.627	32.626	46.0000	21.6578	36.112
TX	-1.539	40.436	40.5165	16.3101	31.496
UT	-0.653	45.944	56.7606	35.6676	55.137
VT	-2.614	19.730	37.9684	24.1165	24.917
VA	-3.555	42.055	62.1955	27.1061	45.601
WA	-8.859	25.272	24.6606	48.2887	27.656
WV	35.566	-21.455	32.6563	35.3545	24.300
WI	-5.150	32.211	40.7716	45.4127	39.174
WY	-6.766	43.716	50.0465	5.7906	42.336

FIGURE 8

Percentage of Food StampProgram Cost in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	2.23046	2.32524	2.95294	3.10654	3.01387
AK	0.13132	0.14361	0.23129	0.27531	0.31506
AZ	1.03475	0.89901	0.94746	1.21656	1.26646
AR	1.46554	1.42776	1.56915	1.55625	1.42625
CA	7.72126	7.66707	7.67934	6.85205	6.32476
CO	1.09386	1.01353	0.91810	0.85571	0.85595
CT	0.99037	0.90364	0.81791	0.75396	0.73519
DE	0.18926	0.20295	0.25903	0.27069	0.27826
DC	0.56914	0.59162	0.58055	0.52727	0.45244
FL	5.74594	5.57842	5.26451	5.27342	5.10233
GA	3.15332	3.06971	3.19046	3.37334	3.13507
HI	0.76697	0.74031	0.71772	0.74610	0.65935
ID	0.22565	0.22706	0.30561	0.35135	0.35305
IL	6.23662	6.22257	5.47042	4.95480	5.11646
IN	1.33356	1.27367	1.52300	1.94657	2.07716
IA	0.64947	0.64625	0.64631	0.66797	0.77844
KS	0.45021	0.33420	0.40846	0.46257	0.53570
KY	2.89592	2.81219	2.57011	2.70026	2.74753
LA	3.04521	2.57062	3.11000	3.11653	2.81766
ME	0.63560	0.72869	0.77520	0.74532	0.70172
MD	1.66046	1.66165	1.67104	1.60555	1.75266
MA	3.25362	3.38116	2.80650	2.16991	1.95671
MI	2.98251	2.65025	3.06231	3.45581	4.07717
MN	0.97851	0.89397	0.78800	0.80026	0.87952
MS	2.34271	2.29670	2.56525	2.48527	2.37613
MO	1.56079	1.45335	1.57672	1.80544	1.88956
MT	0.19940	0.19265	0.20662	0.23434	0.23365
NE	0.24367	0.23714	0.27603	0.32035	0.32310
NV	0.16160	0.15296	0.17906	0.20006	0.22353
NH	0.29698	0.27213	0.28299	0.26232	0.26392
NJ	3.51006	3.39223	3.16635	2.90411	2.88166
NM	0.90256	0.85238	0.96611	1.02593	0.92854
NY	6.45657	5.66737	5.48085	5.26210	5.12366
NC	2.96256	2.79411	2.96439	2.96531	2.75226
ND	0.05660	0.10341	0.10693	0.11765	0.12504
OH	5.76959	5.31557	4.80911	4.75576	5.17714
OK	0.87723	0.65444	0.90663	0.55415	0.67511
OR	0.98952	1.02063	1.07412	1.04211	1.36135
PA	4.64571	5.11240	5.10362	4.72595	5.04552
RI	0.41672	0.59073	0.41228	0.38640	0.41544
SC	2.02593	1.92309	2.11396	2.31229	2.16296
SD	0.17562	0.17051	0.20012	0.23287	0.22466
TN	2.96654	3.13303	3.27342	3.52020	3.46606
TX	5.95411	5.79582	6.40245	6.62653	6.22756
UT	0.20930	0.20507	0.24187	0.26263	0.31050
VT	0.24216	0.23315	0.21958	0.22314	0.22376
VA	1.57226	1.49644	1.67463	2.00066	2.05495
WA	1.41408	1.27416	1.25553	1.19487	1.36375
WV	1.35597	1.81735	1.12262	1.05510	1.23756
WI	0.84534	0.79269	0.82437	0.85477	1.00431
WY	0.06168	0.05684	0.06425	0.06595	0.07665

FIGURE 9

Food Stamp Recipients

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	(thousands)				
AL	301	294	794	605	550
AK	5	11	25	32	31
AZ	123	97	129	227	212
AH	196	168	275	301	256
CA	1259	1210	1342	1571	1622
CO	137	112	135	173	169
CT	169	155	165	174	173
DE	24	25	45	53	53
DC	95	91	99	104	98
FL	688	642	628	557	510
GA	416	390	558	656	635
HI	102	50	96	106	105
ID	30	30	48	65	63
IL	676	627	837	915	866
IN	177	169	275	355	356
IA	55	58	117	156	166
KS	56	48	73	104	114
KY	365	322	411	425	503
LA	402	372	523	564	555
ME	90	54	121	135	131
MD	239	232	295	335	341
MA	563	522	411	446	420
MI	595	566	705	903	953
MN	151	119	143	182	200
MS	312	299	576	516	506
MO	195	189	284	364	376
MT	24	23	33	45	46
NE	37	37	54	72	73
NV	16	16	27	37	33
NH	39	35	43	53	51
NJ	483	457	550	599	577
NM	105	55	156	191	170
NY	1431	1458	1628	1804	1827
NC	387	345	518	592	562
ND	14	14	20	26	29
OH	730	668	739	928	956
OK	145	135	184	214	195
OR	140	139	160	213	236
PA	626	603	904	1030	1076
RI	74	65	79	90	86
SC	250	240	370	444	429
SD	23	21	37	46	45
TN	372	374	531	674	660
TX	744	731	1097	1203	1193
UT	33	30	44	65	64
VT	36	36	40	48	48
VA	213	157	320	412	422
WA	201	174	203	260	271
WV	226	193	182	216	225
WI	162	142	177	237	264
WY	7	7	11	15	14
Total	14402	13633	17441	20116	20244



FIGURE 10

Annual Growth Rate for  
Food Stamp Program Recipients

State	FY 77	FY 78	FY 79	FY 80	FY 77
	to	to	to	to	to
	FY 78	FY 79	FY 80	FY 81	FY 81
AL	-2.326	170.066	-23.604	-2.475	24.0033
AK	22.222	127.273	28.000	-3.125	61.1111
AZ	-21.138	32.950	75.565	-6.604	18.0654
AR	-4.082	46.277	9.455	-1.661	12.7551
CA	-3.892	10.909	17.064	3.246	7.2081
CC	-18.248	24.107	24.460	-2.312	5.6394
CT	-8.284	6.452	5.455	-0.575	0.5517
DE	20.633	55.172	17.778	0.000	30.2063
DC	-4.211	8.791	5.051	-5.765	0.7855
FL	-6.686	28.572	20.411	-8.728	8.0665
GA	-6.695	43.077	17.921	-3.495	12.9765
HI	-14.288	6.667	10.417	-0.543	0.0000
ID	0.000	60.000	35.417	-3.077	27.5000
IL	-5.594	1.209	9.319	7.760	3.1353
IN	-4.520	62.722	45.091	-0.251	31.2147
IA	-1.010	19.388	33.333	6.410	16.9152
KS	-17.241	52.083	42.466	9.615	24.1379
KY	-11.781	27.640	18.000	3.711	5.4221
LA	-7.463	40.591	11.663	-4.966	9.5149
ME	4.444	28.723	14.878	-5.755	11.3685
MD	-2.929	27.155	13.555	1.791	10.6695
MA	-7.282	-21.264	8.518	-5.830	-6.3459
MI	-5.509	24.558	28.065	5.537	14.7746
MN	-21.192	20.168	31.465	8.383	8.1128
MS	-4.167	52.642	-10.065	-2.317	15.5449
MO	-5.025	50.265	28.165	3.846	22.4674
MT	-4.167	43.478	36.364	2.222	22.9167
NE	0.000	45.946	33.333	1.385	24.3243
NY	0.000	66.750	37.037	-10.811	26.5625
NH	-10.256	22.857	23.256	-3.774	7.6523
NJ	-5.363	20.350	8.505	-3.673	4.8654
ND	-8.714	57.576	22.436	-10.995	15.4782
NM	1.887	11.666	10.811	1.275	6.5182
NC	-10.853	50.145	14.286	-1.689	12.5949
ND	0.000	42.857	40.000	3.571	26.7857
OH	-8.767	13.964	22.266	7.543	5.1761
OK	-6.897	36.296	16.364	-8.879	8.6207
OR	-0.714	15.108	33.123	10.798	17.1429
PA	-2.785	12.578	13.938	4.660	7.6271
RI	-12.162	21.538	13.524	-4.444	4.0241
SC	-4.000	54.167	20.000	-3.378	17.9000
SD	-8.696	76.190	24.324	-2.174	23.9130
TN	0.538	41.979	26.530	-2.077	15.3548
TX	-1.747	50.068	5.663	-0.631	15.0874
UT	-9.091	46.667	47.727	-1.538	23.4848
VT	0.000	11.111	15.000	4.348	8.3333
VA	-7.512	62.437	28.750	2.427	24.5305
WA	-13.433	18.667	28.079	4.231	8.7065
WV	-14.602	-5.659	18.881	4.167	-0.1108
WI	-12.346	24.648	33.858	15.831	18.8272
WY	0.000	57.143	36.364	-6.667	25.0000

FIGURE 11

Percentage of Total Food Stamp ProgramRecipients in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	2.08995	2.1565	4.55245	3.00754	2.91444
AK	0.06245	0.0807	0.14334	0.15508	0.15313
AZ	0.85405	0.7115	0.73964	1.12845	1.04722
AR	1.36052	1.3750	1.57674	1.45632	1.46216
CA	8.74184	8.8755	7.69451	7.80570	8.01225
CC	0.95126	0.8215	0.79697	0.86001	0.83482
CT	1.17345	1.1369	0.94605	0.86458	0.85457
DE	0.16664	0.2127	0.25801	0.26347	0.26181
DC	0.65963	0.6675	0.56763	0.51700	0.46409
FL	4.77711	4.7052	4.74743	4.55625	4.45516
GA	2.90237	2.8607	3.19536	3.27102	3.13673
HI	0.72507	0.6602	0.55043	0.52854	0.57807
ID	0.20830	0.2201	0.27521	0.32313	0.31120
IL	6.08245	6.0662	4.79504	4.54862	4.87058
IN	1.22900	1.2396	1.57674	1.98350	1.96601
IA	0.68740	0.7188	0.67083	0.77550	0.82000
KS	0.40272	0.3521	0.41855	0.51700	0.56313
KY	2.53437	2.3619	2.35652	2.41102	2.48469
LA	2.79128	2.7287	2.59868	2.50316	2.74155
ME	0.62491	0.6655	0.69377	0.69055	0.64771
MD	1.65945	1.7018	1.69142	1.66534	1.68445
MA	3.50516	3.8289	2.35652	2.21774	2.07465
MI	4.15914	4.1517	4.04220	4.48856	4.70757
MO	1.04847	0.8729	0.81991	0.93452	0.98793
MS	2.16637	2.1932	3.30256	2.57506	2.45951
NC	1.38175	1.3883	1.62835	1.80550	1.88722
ND	0.16664	0.1687	0.18921	0.22370	0.22723
NE	0.25651	0.2714	0.30962	0.35752	0.36060
NV	0.11110	0.1174	0.15481	0.18393	0.16301
NH	0.27080	0.2567	0.24652	0.26347	0.25153
NJ	3.35370	3.3522	3.15349	2.97773	2.85023
NM	0.72507	0.7262	0.89444	0.94545	0.83575
NY	9.93612	10.6946	9.33433	8.96799	9.02490
NC	2.68713	2.5308	2.97001	2.54253	2.87493
ND	0.09721	0.1027	0.11467	0.13919	0.14325
OH	5.06674	4.8852	4.35181	4.81324	4.52580
OK	1.00660	0.9902	1.05499	1.06383	0.96325
OR	0.57209	1.0196	0.51738	1.05886	1.16578
PA	5.73531	5.8901	5.18319	5.12030	5.32503
RI	0.51382	0.4768	0.45298	0.44741	0.42482
SC	1.73587	1.7604	2.12144	2.20720	2.11915
SD	0.15970	0.1540	0.21214	0.22887	0.22229
TN	2.58257	2.7433	3.04455	3.35057	3.26023
TX	5.16595	5.3620	6.28978	5.96031	5.85310
UT	0.22513	0.2201	0.25228	0.32313	0.31614
VT	0.28557	0.2841	0.22934	0.22887	0.23711
VA	1.47856	1.4450	1.63476	2.04812	2.08457
WA	1.35564	1.2783	1.18392	1.23250	1.22887
WV	1.56923	1.4157	1.04352	1.07377	1.11144
WY	1.12484	1.0416	1.01485	1.17817	1.40288
WY	0.04860	0.0513	0.06307	0.07457	0.06916

FIGURE 12

Total AFDC Program Cost and Participation by Region

<u>Region</u>	<u>Program Cost</u> (note a)				
	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
Northeast	\$2,511,876	\$2,520,341	\$2,529,570	\$2,632,606	\$2,749,739
Mid-Atlantic	1,769,613	1,845,173	1,880,752	1,971,680	2,111,076
Southeast	838,770	852,662	910,223	1,030,265	1,123,666
Midwest	2,589,754	2,616,292	2,732,647	3,116,848	3,580,235
Southwest	424,732	432,634	457,114	503,622	552,669
Mountain Plains	565,945	585,215	593,423	670,678	757,587
Western	2,382,142	2,517,986	2,520,446	2,975,119	3,453,889
<b>Total</b>	<u>\$11,082,832</u>	<u>\$11,370,303</u>	<u>\$11,624,175</u>	<u>\$12,900,818</u>	<u>\$14,328,861</u>

<u>Region</u>	<u>Recipients</u>				
	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
Northeast	1,858	1,799	1,710	1,710	1,731
Mid-Atlantic	1,651	1,661	1,618	1,632	1,683
Southeast	1,576	1,480	1,429	1,469	1,564
Midwest	2,473	2,347	2,229	2,261	2,545
Southwest	773	741	707	733	766
Mountain Plains	660	598	569	547	612
Western	1,823	1,838	1,767	1,743	1,919
<b>Total</b>	<u>10,814</u>	<u>10,464</u>	<u>10,029</u>	<u>10,095</u>	<u>10,820</u>

a/Includes both State and Federal costs; excludes foster care and emergency assistance payments.

FIGURE 13

AFDC Total Program Cost  
(note a)

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	83906	87403	91199	94349	92231
AK	16015	20865	24738	28032	38480
AZ	41020	37267	39317	47111	52690
AR	53614	54927	54943	56268	57446
CA	1889610	1984402	1965727	2335954	2825662
CO	85758	82654	80681	85373	99568
CT	145342	166559	183031	199135	219191
DE	28403	29274	32690	33421	35012
DC	98761	100029	102624	103252	99847
FL	159884	172651	184829	225097	241026
GA	120944	122590	128006	155635	185968
HI	77505	85725	90751	94754	99201
ID	23292	23722	26629	29650	26544
IL	784236	746349	741029	779579	861586
IN	131061	131287	128651	145807	166337
IA	106964	115329	125257	148090	161373
KS	77624	74942	71768	85707	97474
KY	149230	136047	137362	145672	165674
LA	109761	113565	118955	136187	155711
ME	50215	53902	57309	63339	62605
MD	162510	176130	188675	213922	242281
MA	473355	501040	502422	542805	565349
MI	791084	821627	892009	1056372	1219509
MN	174193	188613	199034	222962	264853
MS	33306	36450	58580	65196	69083
MO	165728	167532	169571	191444	220540
MT	13805	15491	17271	20246	21572
NE	32510	42214	42200	44599	53499
NY	10599	10279	10058	12362	15738
NH	25258	23792	23720	27697	30287
NJ	475546	520161	535310	548535	595969
NM	37034	38613	40656	46312	53528
NY	1732027	1686074	1671472	1688370	1748963
NC	142510	148031	152248	168227	176617
ND	14699	15203	14981	16408	18097
OH	457743	470598	494514	579698	660057
OK	79459	84018	92111	101996	108854
OR	145278	158895	154038	168791	130514
PA	798817	810737	796911	833962	870192
RI	60306	62693	60729	74372	81392
SC	55522	60519	67023	80801	91159
SD	22141	20741	20164	21231	20060
TN	93468	88971	90976	95288	101908
TX	144864	141511	150449	162859	177130
UT	40740	44359	43772	47974	55500
VT	25373	26281	30887	36888	41952
VA	149063	150919	160424	174213	201556
WA	178823	196831	209188	258465	265060
WY	56513	57923	64118	64375	66219
WI	251437	257818	277410	332430	407893
WY	5976	6750	7758	9606	9904
Total	<u>11082832</u>	<u>11370303</u>	<u>11624175</u>	<u>12900818</u>	<u>14328861</u>

a/Total program costs include both Federal and State benefit costs and Federal and State administrative costs.

FIGURE 14

AFDC Federal Share  
of Program Cost  
(note a)

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	59402	60785	63232	64353	62638
AK	8008	10433	12369	14016	19240
AZ	20108	17573	17166	18828	22358
AB	38922	38480	38461	39621	40401
CA	944805	992201	982863	1167977	1412831
CC	46544	44057	42974	45098	52400
CT	72649	83279	91516	95568	109596
DE	14202	14637	16345	16711	17506
DC	49377	50014	51312	51626	49924
FL	89849	95757	102417	125645	136994
GA	60067	77409	81163	95785	119471
HI	38753	42862	45376	47366	49600
ID	15313	14599	16389	18763	16733
IL	391020	373174	370515	385790	430793
IN	74155	74669	73037	82198	93751
IA	60595	59765	64916	63161	90430
KS	41707	39060	37382	45545	51844
KY	103575	91594	92062	95895	109321
LA	75536	75805	79495	89300	102411
ME	34830	36872	39235	43176	42662
MD	81255	88065	94338	106961	121141
MA	236856	258147	258384	281101	291692
MI	395542	410813	446005	528186	609755
MN	98280	103397	109033	123057	146100
MS	26284	28625	44137	48869	51655
MO	95934	99501	100541	113065	130324
MT	8524	9231	10265	12636	13457
NE	17847	22400	22366	25246	30321
NV	5299	5140	5029	6181	7868
NH	15062	14647	14612	16668	18213
NJ	237773	260080	267685	274268	297985
NM	25957	26353	27789	30652	35483
NY	866073	843037	835736	844185	874482
NC	94865	98104	100625	110769	116101
ND	8374	7700	7590	9876	10883
OH	247571	258962	271803	316805	360537
OK	51834	53171	58351	63107	66926
OR	84563	89911	87028	92831	71536
PA	437716	442131	434216	454307	474387
RI	33852	35444	34317	42628	46567
SC	40242	43439	47135	54622	62174
SD	14328	12799	12418	14062	13312
TN	62947	58311	59576	62899	67488
TX	100065	94492	97122	102810	108347
UT	27812	29826	24339	31752	36777
VT	17382	17505	20566	25153	28173
VA	85656	84787	90065	97078	112238
WA	95566	101333	107700	125243	132530
WV	39254	39410	43671	42289	43719
WI	149732	150141	161368	191597	234286
WY	3542	3570	4108	4803	4952
Total	<u>5393266</u>	<u>5479286</u>	<u>5563279</u>	<u>6187655</u>	<u>6856373</u>

a/Includes both benefit and administrative costs.

FIGURE 15

## Annual Growth Rate for

## Total AFDC Program Cost

State	FY 77 to FY 78	FY 78 to FY 79	FY 79 to FY 80	FY 80 to FY 81	FY 77 to FY 81
AL	4.1678	4.3431	3.4540	-2.245	2.4805
AK	30.2841	18.5622	13.3155	37.272	35.0687
AZ	-9.1492	5.5008	19.8235	11.842	7.1124
AR	2.4490	0.0291	2.4116	2.094	1.7868
CA	5.0165	-0.9411	18.8341	20.964	12.3842
CO	-3.6195	-2.3871	5.8155	16.627	4.0259
CT	14.5980	9.8896	8.7985	10.072	12.7026
DE	3.0666	11.6691	2.2362	4.760	5.8172
DC	1.2839	2.5942	0.6119	-3.298	0.2749
FL	7.9852	7.0535	21.7866	7.077	12.6876
GA	1.3610	4.4180	21.5841	19.490	13.4409
HI	10.6058	5.8629	4.4110	4.693	6.9983
ID	1.8461	12.2544	11.3448	-10.476	3.4905
IL	-4.8311	-0.7128	5.2022	10.519	2.4658
IN	0.1724	-2.0078	13.3353	14.080	6.7289
IA	7.8204	8.6084	18.2289	8.970	12.7167
KS	-3.4551	-4.2353	19.4223	13.729	6.3930
KY	-8.8340	0.9666	6.0497	13.731	2.7548
LA	3.4657	4.7462	14.4862	14.336	10.4659
ME	7.3424	6.3207	10.5219	-1.159	6.1685
MD	8.3810	7.1226	13.3812	13.257	12.2717
MA	5.8487	0.2758	8.0377	4.153	4.8586
MI	3.8609	8.5662	18.4262	15.443	13.5392
MN	8.2782	5.5251	12.0221	18.788	13.0114
MS	9.4397	60.7133	11.2940	5.962	26.8548
MO	1.0885	1.2171	12.8990	15.198	8.2684
MT	12.2130	11.4905	17.2254	6.549	14.0656
NE	29.8493	-0.0332	5.6848	19.956	16.1404
NY	-3.0192	-2.1500	22.9071	27.309	12.1214
NH	-5.8041	-0.3026	16.7664	9.351	4.9776
NJ	9.3818	2.9124	2.4705	8.647	6.3308
NM	4.2636	5.2910	13.9118	15.581	11.1344
NY	-2.6531	-0.8660	1.0110	3.589	0.2445
NC	3.8741	2.8487	10.4954	4.987	5.9833
ND	3.4288	-1.4602	9.5254	10.294	5.7793
OH	2.8083	5.0820	17.2258	13.862	11.0495
OK	5.7376	9.6325	10.7316	6.724	9.2485
OR	9.3731	-3.0567	9.5775	-22.677	-2.5406
PA	1.4922	-1.7054	4.6493	4.344	2.2338
RI	3.9581	-3.1327	22.4654	9.439	8.7413
SC	9.0000	10.7470	20.5571	12.819	16.0463
SD	-6.3231	-2.7819	5.2916	-5.516	-2.3497
TN	-4.8113	2.2535	4.7397	6.947	2.2575
TX	-2.3146	6.3161	8.2486	8.763	5.5683
UT	8.8832	-1.3233	9.5997	15.688	9.0574
VT	3.5786	17.5260	19.4289	13.728	16.3353
VA	1.2451	6.2981	8.5953	15.695	8.8038
WA	10.0703	6.2780	23.5563	2.552	12.0562
WV	2.4950	10.6952	0.4008	2.864	4.2937
WI	2.5378	7.5992	19.8335	22.700	15.5562
WY	12.9518	14.9333	23.8206	3.102	16.4324

FIGURE 16

Annual Growth Rate for Federal  
Share of AFDC Program Cost

State	FY 77	FY 78	FY 79	FY 80	FY 77
	to	to	to	to	to
	FY 78	FY 79	FY 80	FY 81	FY 81
AL	2.328	4.026	1.7728	-2.665	1.3619
AK	30.262	18.557	13.3155	37.272	35.0649
AZ	-12.607	-2.316	5.6619	18.749	2.7974
AR	-1.136	-0.049	3.0160	1.969	0.9500
CA	5.016	-0.941	18.8342	20.964	12.3842
CC	-5.343	-2.458	4.5425	16.191	3.1454
CT	14.632	9.891	6.7965	10.072	12.7142
DE	3.063	11.669	2.2392	4.757	5.8161
DC	1.290	2.595	0.6119	-3.297	6.2770
FL	6.620	6.910	26.5854	7.211	13.6743
GA	-3.320	4.850	22.9440	19.728	12.3034
HI	10.603	5.865	4.4297	4.672	6.9975
ID	-4.663	12.261	14.4653	-10.619	2.3183
IL	-4.564	-0.713	5.2022	10.519	2.5429
IN	0.693	-2.186	12.4745	14.125	6.6064
IA	-1.370	8.619	28.1056	8.741	12.3092
KS	-6.347	-4.296	21.8367	13.830	6.0763
KY	-11.567	0.511	4.1635	14.001	1.3669
LA	0.356	4.868	12.3341	14.682	8.8948
ME	5.863	6.409	10.0446	-1.190	5.6216
MD	8.381	7.123	13.3806	13.257	12.2719
MA	8.988	0.092	8.7920	3.768	5.7876
MI	3.861	8.566	16.4260	15.443	13.5392
MN	5.207	5.451	12.8622	18.725	12.1642
MS	8.507	5.190	10.7212	5.701	24.1316
MO	3.718	1.045	12.4566	15.265	8.9619
MT	8.294	11.201	23.0979	6.497	14.4680
NE	25.511	-0.152	12.8767	20.102	17.4735
NY	-3.001	-2.166	22.9071	27.293	12.1202
NH	-2.755	-0.239	14.0706	9.269	5.2300
NJ	9.382	2.924	2.4592	8.647	6.3308
NM	1.526	5.449	10.4466	15.610	9.1748
NX	-2.660	-0.866	1.0110	3.589	0.2427
NC	3.414	2.576	10.0610	4.614	5.5964
ND	-8.044	-1.429	30.1186	10.196	7.4904
OH	4.440	4.951	16.5568	13.930	11.3890
OK	2.579	9.742	6.1507	6.052	7.2790
OR	6.324	-3.207	6.6680	-22.940	-3.8513
PA	1.005	-1.790	4.6270	4.420	2.0945
RI	4.703	-3.180	24.2183	9.240	9.3901
SC	7.944	8.508	15.8842	13.826	13.6251
SD	-10.671	-2.977	13.2388	-5.334	-1.7728
TN	-7.365	2.169	5.5777	7.296	1.8035
TX	-5.569	2.783	5.6566	5.386	2.0692
UT	7.241	-18.397	30.4573	15.826	8.0586
VT	0.708	17.486	22.3038	12.007	15.5204
VA	-1.015	6.225	7.7866	15.616	7.7584
WA	6.012	6.283	20.0028	2.543	9.6625
WV	0.397	10.812	-3.1646	3.361	2.8437
WI	0.273	7.478	18.7330	22.281	14.1176
WY	0.791	15.070	16.9182	3.102	9.9520

FIGURE 17

Percentage of Total AFDCProgram Cost in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	0.7571	0.7687	0.7846	0.7313	0.6437
AK	0.1445	0.1835	0.2128	0.2173	0.2685
AZ	0.3701	0.3278	0.3382	0.3652	0.3677
AR	0.4838	0.4831	0.4727	0.4362	0.4009
CA	17.0499	17.4525	16.9107	18.1070	19.7201
CO	0.7738	0.7269	0.6941	0.6618	0.6949
CT	1.3114	1.4649	1.5746	1.5436	1.5297
DE	0.2563	0.2575	0.2812	0.2591	0.2443
DC	0.8911	0.8797	0.8828	0.8004	0.6968
FL	1.4426	1.5184	1.5900	1.7448	1.6821
GA	1.0913	1.0782	1.1012	1.2064	1.2979
HI	0.6993	0.7539	0.7807	0.7345	0.6923
ID	0.2102	0.2086	0.2291	0.2298	0.1852
IL	7.0761	6.5640	6.3749	6.0429	6.0129
IN	1.1826	1.1546	1.1068	1.1302	1.1689
IA	0.9651	1.0143	1.0776	1.1479	1.1262
KS	0.7004	0.6591	0.6174	0.6644	0.6803
KY	1.3465	1.1965	1.1817	1.1292	1.1562
LA	0.9904	0.9988	1.0233	1.0556	1.0867
ME	0.4531	0.4741	0.4930	0.4910	0.4369
MD	1.4663	1.5490	1.6231	1.6582	1.6909
MA	4.2711	4.4066	4.3222	4.2075	3.9455
MI	7.1379	7.2261	7.6737	8.1884	8.5109
MN	1.5717	1.6588	1.7122	1.7283	1.8484
MS	0.3005	0.3206	0.5039	0.5054	0.4821
MO	1.4954	1.4734	1.4588	1.4840	1.5391
MT	0.1246	0.1362	0.1486	0.1569	0.1505
NE	0.2933	0.3713	0.3630	0.3457	0.3734
NV	0.0956	0.0904	0.0865	0.0958	0.1098
NH	0.2279	0.2092	0.2041	0.2147	0.2114
NJ	4.2908	4.5747	4.6051	4.2519	4.1592
NM	0.3342	0.3396	0.3498	0.3590	0.3736
NY	15.6280	14.8288	14.3793	13.0873	12.2059
NC	1.2859	1.3019	1.3098	1.3040	1.2326
ND	0.1326	0.1337	0.1289	0.1272	0.1263
OH	4.1302	4.1388	4.2542	4.4935	4.6065
OK	0.7170	0.7389	0.7924	0.7906	0.7597
OR	1.3108	1.3975	1.3252	1.3084	0.9108
PA	7.2077	7.1303	6.8556	6.4644	6.0730
RI	0.5441	0.5514	0.5224	0.5765	0.5680
SC	0.5010	0.5323	0.5766	0.6263	0.6362
SD	0.1998	0.1824	0.1735	0.1646	0.1400
TN	0.8434	0.7825	0.7826	0.7386	0.7112
TX	1.3071	1.2446	1.2943	1.2624	1.2362
UT	0.3676	0.3901	0.3766	0.3719	0.3873
VT	0.2289	0.2311	0.2657	0.2859	0.2928
VA	1.3450	1.3273	1.3801	1.3504	1.4066
WA	1.6135	1.7311	1.7996	2.0035	1.8498
WV	0.5099	0.5094	0.5516	0.4990	0.4621
WI	2.2687	2.2675	2.3865	2.5768	2.8467
WY	0.0539	0.0594	0.0667	0.0745	0.0691



FIGURE 18

Percentage of Federal Share of  
AFDC Program Cost in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	0.9957	0.9992	1.0172	0.9326	0.8185
AK	0.1342	0.1715	0.1990	0.2031	0.2514
AZ	0.3371	0.2889	0.2762	0.2729	0.2922
AR	0.6524	0.6325	0.6187	0.5742	0.5279
CA	15.8170	16.3056	15.8115	16.9265	16.4618
CO	0.7802	0.7242	0.6913	0.6536	0.6847
CT	1.2178	1.3685	1.4722	1.4430	1.4321
DE	0.2381	0.2406	0.2629	0.2422	0.2288
DC	0.8277	0.8221	0.8255	0.7462	0.6524
FL	1.5061	1.5747	1.6476	1.8789	1.8163
GA	1.3421	1.2724	1.3057	1.4461	1.5612
HI	0.6496	0.7046	0.7300	0.6867	0.6481
ID	0.2567	0.2400	0.2637	0.2719	0.2187
IL	6.5543	6.1341	5.9605	5.6490	5.6293
IN	1.2430	1.2274	1.1750	1.1905	1.2251
IA	1.0157	0.9824	1.0443	1.2052	1.1817
KS	0.6551	0.6421	0.6014	0.6601	0.6775
KY	1.7361	1.5056	1.4810	1.3898	1.4285
LA	1.2661	1.2461	1.2766	1.2542	1.3382
ME	0.5838	0.6061	0.6312	0.6257	0.5575
MD	1.3620	1.4476	1.5176	1.5501	1.5830
MA	3.9702	4.2434	4.1567	4.0738	3.8116
MI	6.6301	6.7528	7.1749	7.6597	7.5678
MN	1.6474	1.6996	1.7540	1.7834	1.9091
MS	0.4406	0.4705	0.7100	0.7082	0.6750
MO	1.6081	1.6356	1.6174	1.6386	1.7030
MT	0.1429	0.1517	0.1651	0.1631	0.1758
NE	0.2992	0.3682	0.3598	0.3659	0.3962
NV	0.0888	0.0845	0.0809	0.0896	0.1028
NH	0.2525	0.2408	0.2351	0.2416	0.2380
NJ	3.9856	4.2751	4.3063	3.9748	3.8936
NM	0.4351	0.4332	0.4470	0.4448	0.4637
NY	14.5172	13.8576	13.4446	12.2343	11.4271
NC	1.5901	1.6126	1.6186	1.6053	1.5171
ND	0.1404	0.1266	0.1221	0.1431	0.1422
OH	4.1565	4.2571	4.3725	4.5913	4.7165
OK	0.6668	0.6740	0.9367	0.9146	0.8745
OR	1.4175	1.4779	1.4000	1.3453	0.9348
PA	7.3371	7.2676	6.9853	6.5840	6.1969
RJ	0.5674	0.5826	0.5521	0.6178	0.6085
SC	0.6745	0.7140	0.7583	0.7516	0.8124
SD	0.2402	0.2104	0.1998	0.2038	0.1740
TN	1.0551	0.9585	0.9584	0.9116	0.8819
TX	1.6773	1.5532	1.5624	1.4900	1.4158
UT	0.4862	0.4903	0.3915	0.4602	0.4606
VT	0.2914	0.2877	0.3308	0.3645	0.3681
VA	1.4358	1.3937	1.4489	1.4069	1.4666
WA	1.6022	1.6657	1.7326	1.8730	1.7318
WY	0.6580	0.6478	0.7025	0.6129	0.5713
WI	2.5098	2.4680	2.5960	2.7767	3.0615
WV	0.0594	0.0587	0.0661	0.0696	0.0647

FIGURE 19

AFDC Recipients  
(note a)

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	164	169	173	180	177
AK	11	12	13	15	16
AZ	58	54	50	50	60
AR	93	90	86	84	85
CA	1413	1422	1363	1348	1483
CO	90	87	77	74	80
CT	132	134	135	134	138
DE	30	31	30	32	34
DC	95	95	90	86	81
FL	246	245	230	247	278
GA	255	224	207	213	232
HI	55	58	59	60	61
ID	19	19	19	20	20
IL	771	730	681	657	687
IN	164	155	146	150	169
IA	94	94	91	97	110
KS	75	71	82	63	70
KY	204	171	163	163	174
LA	219	209	200	208	217
NE	59	59	58	60	57
ND	208	206	203	207	218
NA	364	365	361	350	346
NI	650	618	615	642	747
NF	128	130	127	128	144
NS	175	167	167	170	175
NO	270	215	191	189	214
NT	18	17	17	18	20
NE	34	35	35	33	37
NV	12	11	9	11	14
NH	25	22	21	21	23
NJ	445	464	457	455	467
NM	56	52	51	52	56
NY	1203	1149	1100	1074	1089
NC	195	196	189	191	200
ND	13	13	13	12	13
OH	568	520	474	486	569
OK	87	87	85	87	91
OR	117	121	117	97	92
PA	639	640	614	615	631
RI	53	51	16	50	54
SC	137	142	142	149	156
SD	24	22	20	20	18
TN	200	166	158	156	172
TX	318	303	285	302	317
UT	36	38	37	34	43
VT	22	19	19	21	24
VA	170	163	158	161	173
WA	138	141	137	142	173
WV	64	62	66	76	79
WI	192	194	186	198	229
WY	6	6	6	7	7
<u>Total</u>	<u>10814</u>	<u>10464</u>	<u>10029</u>	<u>10095</u>	<u>10820</u>

a/Excludes foster care and emergency care recipients.

FIGURE 20

Annual Growth Rate  
for AFDC Recipients

<u>State</u>	<u>FY 77</u> <u>to</u> <u>FY 78</u>	<u>FY 78</u> <u>to</u> <u>FY 79</u>	<u>FY 79</u> <u>to</u> <u>FY 80</u>	<u>FY 80</u> <u>to</u> <u>FY 81</u>	<u>FY 77</u> <u>to</u> <u>FY 81</u>
AL	3.049	2.367	8.046	-1.667	1.9817
AK	9.091	8.333	15.385	6.667	11.3636
AZ	-6.897	-7.407	0.000	20.000	0.8621
AP	-3.226	-4.444	-2.326	1.190	-2.1505
CA	0.637	-4.149	-1.101	10.015	1.2385
CO	-3.333	-11.494	-3.896	8.108	-2.7778
CT	1.515	0.746	-0.741	2.985	1.1364
DE	3.333	-3.226	6.667	6.250	3.3333
DC	0.000	-5.263	-4.444	-5.814	-3.6842
FL	-0.407	-6.122	7.391	12.551	3.2520
GA	-12.157	-7.589	2.899	8.920	-2.2549
HI	5.455	1.724	1.695	1.667	2.7273
ID	0.000	0.000	5.263	0.000	1.3158
IL	-5.318	-6.712	-3.524	4.566	-2.7237
IN	-5.488	-5.806	2.740	12.667	0.7622
IA	0.000	-3.191	6.593	13.402	4.2553
KS	-5.333	15.493	-23.171	11.111	-1.6667
KY	-16.176	-4.678	0.000	6.748	-3.6765
LA	-4.566	-4.306	4.000	4.327	-0.2283
ME	0.000	-1.695	3.448	-5.000	-0.8475
MD	-0.962	-1.456	1.970	5.314	1.2019
MA	0.275	-1.096	-3.047	-1.143	-1.2363
MI	-4.923	-0.485	4.390	16.355	3.7308
MN	1.563	-2.308	0.787	12.500	3.1250
MS	-4.571	0.000	1.796	2.941	0.0000
MO	-20.370	-11.163	-1.047	13.228	-5.1852
MT	-5.556	0.000	5.882	11.111	2.7778
NE	2.941	0.000	-5.714	12.121	2.2059
NV	-8.333	-18.182	22.222	27.273	4.1667
NH	-12.000	-4.545	0.000	9.524	-2.0000
NJ	4.270	-1.509	-0.438	2.637	1.2360
NM	-7.143	-1.923	1.961	7.692	0.0000
NY	-4.489	-4.265	-2.364	1.397	-2.3691
NC	0.513	-3.571	1.058	4.712	0.6410
ND	0.000	0.000	-7.692	8.333	0.0000
OH	-8.451	-8.846	2.532	17.078	0.0440
OK	0.000	-2.299	2.353	4.598	1.1494
OR	3.419	-3.306	-17.094	-5.155	-5.3419
PA	0.156	-4.063	0.163	2.602	-0.3130
RI	-3.774	-68.627	212.500	8.000	0.4717
SC	3.650	0.000	4.930	4.698	3.4672
SD	-8.333	-9.091	0.000	-10.000	-6.2500
TN	-17.000	-4.819	-1.266	10.256	-3.5000
TX	-4.717	-5.941	5.965	4.967	-0.0786
UT	5.556	-2.632	-8.108	26.471	4.8611
VT	-13.636	0.000	10.526	14.286	2.2727
VA	-4.118	-3.067	1.899	7.453	0.4412
WA	2.174	-2.837	3.650	21.831	6.3406
WV	-3.125	6.452	15.152	3.947	5.8594
WI	1.042	-4.124	6.452	15.657	4.8177
WY	0.000	0.000	16.667	0.000	4.1667

FIGURE 21

Percentage of Total AFDCRecipients in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	1.5166	1.6151	1.7250	1.7831	1.6359
AK	0.1017	0.1147	0.1296	0.1486	0.1479
AZ	0.5363	0.5161	0.4986	0.4953	0.5545
AR	0.8600	0.8601	0.8575	0.8321	0.7856
CA	13.0664	13.5894	13.5906	13.3531	13.7061
CO	0.8323	0.8314	0.7678	0.7330	0.7394
CT	1.2206	1.2806	1.3461	1.3274	1.2754
DE	0.2774	0.2963	0.2991	0.3170	0.3142
DC	0.8785	0.9079	0.8974	0.8519	0.7486
FL	2.2748	2.3414	2.2933	2.4468	2.5693
GA	2.3581	2.1407	2.0640	2.1100	2.1442
HI	0.5086	0.5543	0.5883	0.5944	0.5638
ID	0.1757	0.1816	0.1895	0.1981	0.1848
IL	7.1296	6.9763	6.7903	6.5082	6.3494
IN	1.5166	1.4813	1.4558	1.4859	1.5619
IA	0.8692	0.8983	0.9074	0.9609	1.0166
KS	0.6935	0.6785	0.8176	0.6241	0.6470
KY	1.8864	1.6342	1.6253	1.6147	1.6081
LA	2.0252	1.9973	1.9942	2.0604	2.0055
ME	0.5456	0.5638	0.5783	0.5944	0.5268
MD	1.9234	1.9687	2.0241	2.0505	2.0148
MA	3.3660	3.4881	3.5996	3.4671	3.1978
MI	6.0107	5.9060	6.1322	6.3596	6.9039
MN	1.1837	1.2424	1.2663	1.2680	1.3309
MS	1.6183	1.5959	1.6652	1.6840	1.6174
MO	2.4968	2.0547	1.9045	1.8722	1.9778
MT	0.1665	0.1625	0.1695	0.1783	0.1848
NE	0.3144	0.3345	0.3490	0.3269	0.3420
NV	0.1110	0.1051	0.0897	0.1090	0.1294
NH	0.2312	0.2102	0.2094	0.2080	0.2126
NJ	4.1150	4.4343	4.5568	4.5072	4.3161
NM	0.5178	0.4969	0.5085	0.5151	0.5176
NY	11.1245	10.9805	10.9682	10.6389	10.0647
NC	1.8032	1.8731	1.8845	1.8920	1.8484
ND	0.1202	0.1242	0.1296	0.1189	0.1201
OH	5.2525	4.9694	4.7263	4.8143	5.2588
OK	0.8045	0.8314	0.8475	0.8618	0.8410
OR	1.0819	1.1563	1.1666	0.9609	0.8503
PA	5.9090	6.1162	6.1222	6.0921	5.8318
RI	0.4901	0.4874	0.1595	0.4953	0.4991
SC	1.2669	1.3570	1.4159	1.4760	1.4418
SD	0.2219	0.2102	0.1994	0.1981	0.1664
TN	1.8495	1.5864	1.5754	1.5453	1.5896
TX	2.9406	2.8956	2.8418	2.9916	2.9298
UT	0.3329	0.3631	0.3689	0.3368	0.3974
VT	0.2034	0.1816	0.1895	0.2080	0.2218
VA	1.5720	1.5577	1.5754	1.5948	1.5989
WA	1.2761	1.3475	1.3660	1.4066	1.5989
WV	0.5918	0.5925	0.6581	0.7528	0.7301
WI	1.7755	1.8540	1.8546	1.9614	2.1165
WY	0.0555	0.0573	0.0598	0.0693	0.0647

FIGURE 22

Total Medicaid Program Cost and Participationby RegionProgram Cost  
(note a)

<u>Region</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
Northeast	\$4,461,473	\$4,748,565	\$5,491,109	\$6,469,475	\$7,420,915
Mid-Atlantic	2,153,549	2,491,202	2,863,869	3,220,091	3,764,848
Southeast	1,795,107	2,036,087	2,453,047	2,931,256	3,349,842
Midwest	3,526,896	3,988,050	4,359,431	5,129,754	6,102,484
Southwest	1,429,803	1,629,121	1,917,565	2,116,746	2,504,387
Mountain Plains	878,022	1,007,202	1,162,220	1,344,836	1,625,931
Western	<u>2,890,661</u>	<u>3,171,229</u>	<u>3,480,244</u>	<u>3,911,048</u>	<u>4,873,652</u>
Total	<u>\$17,135,511</u>	<u>\$19,071,456</u>	<u>\$21,727,485</u>	<u>\$25,123,206</u>	<u>\$29,642,059</u>

Recipients

<u>Region</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
Northeast	4,032	3,887	4,002	3,653	3,702
Mid-Atlantic	3,262	3,247	2,937	2,865	2,928
Southeast	2,961	2,891	2,809	3,040	3,050
Midwest	4,026	3,776	3,591	3,786	4,047
Southwest	1,584	1,596	1,627	1,617	1,706
Mountain Plains	1,188	1,153	1,061	1,041	1,080
Western	<u>4,194</u>	<u>4,150</u>	<u>4,064</u>	<u>4,203</u>	<u>4,381</u>
Total	<u>21,247</u>	<u>20,700</u>	<u>20,091</u>	<u>20,205</u>	<u>20,894</u>

a/Includes both State and Federal costs.

FIGURE 23

Medicaid Total Program Cost  
(note a)

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	203100	209762	246070	316661	301784
AK	20014	22876	29861	38737	46447
AZ	.	.	.	.	.
AR	151655	165958	207596	251313	290171
CA	2357056	2570522	2774853	3061421	3924017
CC	128176	153212	172009	193450	226281
CT	210570	259487	309302	350619	396668
DE	23275	32023	40516	46669	57562
DC	127442	125799	149930	179381	169820
FL	248475	282453	388274	433576	540255
GA	350063	384323	421423	497555	577304
HI	69469	81726	67563	57996	116271
ID	36060	41448	49673	54189	63725
IL	666726	1029475	957710	1266062	1520860
IN	251938	288062	333563	395153	467228
IA	165453	189060	213974	244754	287665
KS	149416	153632	179953	201450	230987
KY	195739	214742	273132	325696	366678
LA	227753	303754	358649	433696	438637
ME	51623	112965	129613	152160	169266
MD	276043	301369	353826	439604	500701
MA	806654	864029	971774	1091256	1169625
MI	910198	1018324	1155300	1224686	1435258
MN	399006	450836	508320	614345	704736
MS	144148	178525	213813	235139	264717
MO	187292	206406	245561	313163	397660
MT	45548	50739	58261	67100	92184
NE	74534	92666	103257	117709	134456
NV	24645	28681	36034	46594	66448
NH	49310	54546	65305	77215	88957
NJ	494717	591498	716228	765920	879502
NM	50575	60355	65126	77244	97664
NY	3147056	3289779	3619342	4574605	5330264
NC	269645	310633	369446	446766	514317
ND	36138	39973	45973	52631	64962
OH	560966	647996	716324	861211	1096909
OK	224533	226770	260466	294375	385288
OR	146103	165796	181254	201606	218440
PA	921821	1084563	1186944	1296039	1560876
RI	106465	118766	139313	159384	185795
SC	152120	177216	206794	275245	311752
SD	34069	42056	51844	59644	75010
TN	231813	278413	334095	393976	451035
TX	775067	852284	1005506	1060112	1288427
UT	46312	67056	79420	75347	98710
VT	47535	48573	56260	64014	76338
VA	242349	273239	316119	378076	456491
WA	237274	260176	320966	366501	436304
WV	67902	82711	99902	114202	137896
WI	516036	553353	646194	746077	877491
WY	9022	10360	11968	15368	17796
Total	<u>17135511</u>	<u>19071456</u>	<u>21727485</u>	<u>25123206</u>	<u>29642059</u>

a/Total program costs include both Federal and State benefit costs and Federal and State administrative costs.

FIGURE 24

Medicaid State Share  
of Program Cost

(note a)

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	54175	58368	67788	91388	81782
AK	9896	11334	14224	18681	22126
AZ	.	.	.	.	.
AR	39212	52994	58810	69311	79599
CA	1157630	1280316	1369360	1522678	1945166
CC	57942	70376	78966	89879	104471
CT	104715	129280	153622	174551	196661
DE	11478	15807	19965	22640	28064
DC	62129	61847	74260	88683	83850
FL	106440	123026	168732	178045	219664
GA	119951	131312	144845	166270	192300
HI	34396	40222	43195	48123	56922
ID	11664	15210	18013	18552	21845
IL	440571	512139	495389	639498	755622
IN	107748	122145	140906	166536	195696
IA	70434	90002	101664	105991	124012
KS	68275	72547	85108	92959	106675
KY	56921	66223	84064	106360	125171
LA	64140	91641	107171	135788	125654
ME	27177	34401	39766	47183	52158
MD	137243	148931	175232	212902	248361
MA	402841	417008	468980	524873	562668
MI	446746	501536	569335	604255	707376
MN	171118	200206	226325	271384	311391
MO	33198	41213	49339	56156	61056
MS	76799	82458	96646	123760	157165
MT	16711	19813	22626	24121	32828
NE	32970	42842	47352	49480	56591
NV	12211	14138	17840	24071	32931
NH	19393	20286	24273	29954	34452
NJ	242901	291405	353965	375264	431586
NM	13747	17324	18561	23999	30196
NY	1562526	1626732	1884463	2260021	2618781
NC	88557	102810	121615	148392	170222
ND	15263	19323	22378	20328	24962
OH	254131	287600	319336	383704	487985
OK	74819	79475	98321	108131	142460
OR	59008	70052	77026	88669	95728
PA	410776	486608	532441	579705	697886
RI	46066	50947	59811	67088	79714
SC	41528	51069	59476	60544	91738
SD	11260	15174	18537	18587	23187
TN	69864	87641	105624	122420	138171
TX	284458	333221	389997	433388	529933
UT	14536	20800	24947	25486	31806
VT	14865	15992	18332	20460	24250
VA	100933	117390	135036	162896	197511
WA	107618	123855	152747	190947	211542
WV	19744	25423	30596	38021	45648
WI	207857	229833	266833	312443	357555
WY	3515	4785	5562	7632	8822
Total	<u>7598316</u>	<u>8525080</u>	<u>9659426</u>	<u>11174599</u>	<u>13169942</u>

a/Includes both benefit and administrative costs.

FIGURE 25

## Annual Growth Rate for

## Total Medicaid Program Costs

State	FY 77 to FY 78	FY 78 to FY 79	FY 79 to FY 80	FY 80 to FY 81	FY 77 to FY 81
AL	3.2900	17.2960	29.5083	-5.3022	12.1472
AK	14.3100	30.6102	29.6376	19.9035	33.0161
AZ	.	.	.	.	.
AR	22.4576	11.6360	21.0587	15.4620	22.7711
CA	9.0546	7.9490	11.0481	27.3444	16.6192
CO	19.5325	12.2686	12.4650	16.9713	19.1348
CT	23.2308	19.1975	13.4228	13.0691	22.0946
DE	37.5854	27.7769	14.0549	23.3410	36.8281
DC	-1.2692	19.1822	19.6432	-5.3300	8.3132
FL	13.6746	37.4650	11.7711	24.4890	29.3571
GA	9.7866	9.6533	18.0655	16.0282	16.2286
HI	17.6436	7.1666	11.6916	18.6463	16.8428
IC	14.9418	19.8441	9.0915	17.5977	19.1798
IL	15.8372	-3.0856	28.9034	16.2553	17.7820
IN	14.3384	15.8025	18.4572	18.2398	21.3634
IA	14.2405	13.1778	14.3845	17.5323	18.4558
KS	2.8203	17.1325	11.9459	14.6622	13.6476
KY	9.7083	27.1908	20.7826	17.8183	24.6424
LA	33.3659	18.1380	20.8561	1.1388	23.1483
ME	23.0465	14.6940	17.2302	11.2288	21.0854
MD	9.1747	17.4069	24.2988	13.8464	20.3463
MA	6.8476	12.4701	12.2955	7.1813	11.1596
MI	11.8794	13.4511	6.0232	17.1748	14.4216
MN	12.9897	12.7500	20.8575	14.7137	19.1556
MS	23.8484	19.7664	9.9741	12.5789	20.9106
MO	11.2733	17.6282	27.5378	27.0439	28.1096
MT	11.3966	14.8249	15.1714	37.3830	25.5972
NE	24.3540	11.4052	13.9961	14.2275	20.0969
NV	16.3765	25.6372	34.8560	36.7412	42.4052
NH	10.6185	19.7246	18.2375	15.2069	20.1009
NJ	19.5629	21.0871	6.9360	14.8295	19.4447
NM	19.3376	7.9049	18.6070	26.6946	23.3757
NY	4.5336	16.0972	19.7747	16.5186	17.3427
NC	15.1990	18.9333	20.9340	15.1148	22.6839
ND	10.6121	15.0101	14.4824	23.4292	19.9402
OH	15.5101	10.6528	19.8917	27.3682	23.8829
OK	0.9963	23.6874	4.9532	32.2404	18.3442
OR	13.4768	9.3235	11.2295	8.3469	12.3777
PA	17.6544	9.4398	9.1913	20.4343	17.3313
RI	11.5331	17.3004	14.4071	19.0803	19.5591
SC	16.4975	16.6904	33.1011	13.2635	26.2346
SD	23.3770	23.2679	15.4309	25.3426	30.0104
TN	20.1024	19.9998	17.9233	14.4829	23.6421
TX	9.9598	17.9780	5.4305	21.5369	16.5575
UT	38.7978	18.4383	-0.0919	24.4029	26.0794
VT	3.0251	14.8796	13.7824	19.2520	15.1483
VA	12.7461	15.6932	19.5993	21.2695	22.2966
WA	9.6530	23.3640	21.0412	12.8193	21.1812
WV	21.8094	20.7844	14.3140	20.7474	25.7702
WI	7.2311	16.7779	15.7666	17.2996	17.5110
WY	15.0521	15.2987	28.4091	15.7991	24.3128



FIGURE 26

Annual Growth Rate for StateShare of Medicaid Program Costs

State	FY 77	FY 78	FY 79	FY 80	FY 77
	to FY 78	to FY 79	to FY 80	to FY 81	to FY 81
AL	7.7397	16.1390	34.6144	-10.511	12.7397
AK	14.5311	25.4985	31.3344	18.441	30.8963
AZ	.	.	.	.	.
AR	35.1474	10.9748	17.6558	14.843	25.7491
CA	10.5789	6.9548	11.1963	27.747	17.0003
CC	21.4594	12.2059	13.6199	16.235	20.0757
CT	23.4589	16.8289	13.6237	12.667	21.9515
DE	37.7156	26.3048	13.3984	23.958	36.1256
DC	-0.4539	20.0705	19.4223	-5.450	6.7403
FL	15.5025	37.1515	5.5194	23.376	26.5934
GA	9.4714	10.3060	14.7917	15.655	15.0789
HI	16.9360	7.4014	11.3964	16.284	16.3725
ID	30.1780	16.4287	2.9923	17.750	21.7413
IL	16.2444	-3.2706	29.0901	16.159	17.8774
IN	13.3617	15.3596	19.6102	16.487	21.3340
IA	27.7620	12.9575	4.2562	17.002	19.0171
KS	6.2570	17.3143	5.2247	14.755	14.0608
KY	16.3419	26.9408	26.5226	17.686	29.9758
LA	42.6765	16.9466	26.7022	-4.517	25.5355
ME	26.5813	15.5955	18.6516	10.544	22.9799
MD	6.5163	17.6599	21.4972	16.655	20.2411
MA	3.5168	12.4631	11.9160	7.201	9.9187
MI	12.2642	13.5183	6.1335	17.066	14.5849
MN	16.9988	13.0461	19.9090	14.742	20.4936
MS	24.1430	19.7171	13.8167	6.726	20.9787
NC	7.3686	17.2063	26.0550	26.992	26.1611
ND	18.5626	14.1977	6.6074	36.097	24.1114
NE	29.9424	10.5271	4.4940	14.371	17.9110
NV	15.7809	26.1848	34.9271	36.808	42.4208
NH	4.6046	19.6539	23.4046	15.016	19.4129
NJ	19.9686	21.4753	6.0113	15.009	19.4159
NM	26.0202	7.1404	29.2980	25.822	29.9138
NY	4.1091	15.8435	19.5292	15.874	16.8996
NC	16.0947	18.2910	22.0176	14.711	23.0544
ND	26.6003	15.6102	-9.1608	22.796	15.8665
OH	13.1700	11.0348	20.1566	27.177	23.0053
OK	6.2230	23.7131	9.9775	31.748	22.6015
OR	18.7161	9.9555	15.1157	7.961	15.5572
PA	16.4607	9.4189	6.8769	20.386	17.4736
RI	10.5957	17.3985	12.1667	16.820	16.2606
SC	22.9749	16.4620	36.0952	13.335	30.2266
SD	34.7602	22.1629	0.2697	24.748	26.9809
TN	25.4452	20.5189	19.9017	12.866	24.4426
TX	17.1424	17.0365	11.1260	22.277	21.5739
UT	43.0930	19.9375	2.1606	24.796	29.7021
VT	7.5816	14.6323	11.6081	18.524	15.7837
VA	16.3049	15.0336	20.6297	21.250	23.9213
WA	15.0876	23.3273	25.0087	10.786	24.1419
WV	28.7632	20.3477	24.2679	20.060	32.7998
WI	10.5727	16.0986	17.0931	14.438	16.0049
WY	36.1309	16.2382	37.2168	15.592	37.7454

FIGURE 27

Percentage of Total MedicaidProgram Cost in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	1.1853	1.1000	1.1325	1.2685	1.0181
AK	0.1166	0.1200	0.1375	0.1542	0.1567
AZ	.	.	.	.	.
AR	0.8862	0.9751	0.9555	1.0003	0.9789
CA	13.7556	13.4784	12.7712	12.2652	13.2380
CC	0.7480	0.8034	0.7917	0.7700	0.7634
CT	1.2289	1.3606	1.4236	1.3964	1.3382
DE	0.1356	0.1679	0.1883	0.1856	0.1942
DC	0.7437	0.6556	0.6900	0.7140	0.5729
FL	1.4501	1.4810	1.7870	1.7274	1.8226
GA	2.0429	2.0152	1.9396	1.9805	1.9476
HI	0.4054	0.4285	0.4031	0.3901	0.3923
ID	0.2104	0.2173	0.2286	0.2157	0.2150
IL	5.1665	5.3980	4.5919	5.1191	5.1308
IN	1.4703	1.5104	1.5353	1.5729	1.5762
IA	0.5658	0.5913	0.9848	0.5742	0.5705
KS	0.8720	0.8056	0.8282	0.8018	0.7793
KY	1.1423	1.1260	1.2571	1.3131	1.3112
LA	1.3291	1.5527	1.6516	1.7263	1.4798
ME	0.5359	0.5924	0.5975	0.6057	0.5710
MD	1.6109	1.5802	1.6285	1.7506	1.6892
MA	4.7192	4.5305	4.4726	4.3436	3.9458
MI	5.3118	5.3395	5.3172	4.8755	4.8420
MN	2.3285	2.3639	2.3395	2.4453	2.3775
MS	0.8412	0.9361	0.9841	0.9359	0.8930
MO	1.0930	1.0928	1.1302	1.2466	1.3423
MT	0.2656	0.2660	0.2681	0.2671	0.3110
NE	0.4350	0.4860	0.4752	0.4685	0.4536
NV	0.1438	0.1504	0.1658	0.1934	0.2242
NH	0.2878	0.2860	0.3006	0.3073	0.3001
NJ	2.8871	3.1015	3.2964	3.0487	2.5671
NM	0.2951	0.3165	0.2997	0.3075	0.3302
NY	18.3659	17.2498	17.5784	18.2087	17.9821
NC	1.5736	1.6288	1.7004	1.7784	1.7351
ND	0.2109	0.2096	0.2116	0.2095	0.2192
OH	3.2738	3.3977	3.3061	3.4280	3.7005
OK	1.3103	1.1891	1.2909	1.1717	1.3133
OR	0.8526	0.8693	0.8342	0.8025	0.7369
PA	5.3796	5.6868	5.4629	5.1587	5.2657
RI	0.6214	0.6227	0.6412	0.6344	0.6403
SC	0.8877	0.9292	0.9518	1.0956	1.0517
SD	0.1989	0.2205	0.2386	0.2382	0.2531
TN	1.3528	1.4598	1.5377	1.5682	1.5216
TX	4.5233	4.4689	4.6278	4.2197	4.3466
UT	0.2819	0.3516	0.3655	0.3158	0.3330
VT	0.2774	0.2568	0.2589	0.2548	0.2575
WA	1.4143	1.4327	1.4549	1.5049	1.5468
WV	1.3647	1.3642	1.4772	1.5464	1.4787
WY	0.3963	0.4337	0.4598	0.4546	0.4652
WI	3.0115	2.9015	2.9741	2.9776	2.9603
WY	0.0527	0.0544	0.0551	0.0612	0.0600

FIGURE 28

Percentage of Total StateMedicaid Program Cost in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	0.7130	0.6847	0.7018	0.8178	0.8210
AK	0.1302	0.1329	0.1473	0.1672	0.1680
AZ	.	.	.	.	.
AR	0.5161	0.6216	0.6088	0.6203	0.6044
CA	15.2380	15.0182	14.1784	13.6262	14.7698
CC	0.7626	0.8255	0.8175	0.8043	0.7933
CT	1.3781	1.5165	1.5904	1.5620	1.4933
DE	0.1511	0.1854	0.2067	0.2026	0.2131
DC	0.8177	0.7255	0.7688	0.7536	0.6367
FL	1.4008	1.4431	1.7468	1.5933	1.6679
GA	1.5787	1.5403	1.4995	1.4879	1.4601
HI	0.4527	0.4718	0.4472	0.4306	0.4322
IC	0.1538	0.1784	0.1865	0.1660	0.1659
IL	5.7983	6.0074	5.1286	5.7228	5.7375
IN	1.4181	1.4328	1.4587	1.5082	1.5163
IA	0.9270	1.0557	1.0525	0.9485	0.9416
KS	0.8986	0.8510	0.8811	0.8315	0.8100
KY	0.7491	0.7768	0.8703	0.9518	0.9504
LA	0.8441	1.0750	1.1095	1.2151	0.9845
ME	0.3577	0.4035	0.4117	0.4222	0.3960
MD	1.8062	1.7470	1.8141	1.9052	1.8858
MA	5.3017	4.8915	4.8552	4.6570	4.2724
MI	5.8755	5.8831	5.8941	5.4074	5.3711
MN	2.2521	2.3484	2.3430	2.4286	2.3644
MS	0.4369	0.4834	0.5108	0.5025	0.4636
MO	1.0107	0.9672	1.0005	1.1075	1.1934
MT	0.2199	0.2324	0.2342	0.2155	0.2493
NE	0.4339	0.5025	0.4902	0.4428	0.4297
NV	0.1607	0.1658	0.1847	0.2154	0.2500
NH	0.2552	0.2380	0.2513	0.2681	0.2616
NJ	3.1968	3.4182	3.6647	3.3582	3.2771
NM	0.1809	0.2032	0.1922	0.2148	0.2293
NY	20.5641	19.0817	19.5091	20.2246	19.8845
NC	1.1655	1.2060	1.2590	1.3279	1.2925
ND	0.2009	0.2267	0.2317	0.1819	0.1895
OH	3.3446	3.3736	3.3060	3.4337	3.7053
OK	0.9847	0.9322	1.0179	0.9676	1.0817
OR	0.7766	0.8217	0.7974	0.7935	0.7269
PA	5.4061	5.7080	5.5121	5.1877	5.2591
RI	0.6063	0.5976	0.6192	0.6004	0.6053
SC	0.5465	0.5590	0.6157	0.7244	0.6966
SD	0.1482	0.1780	0.1915	0.1663	0.1761
TN	0.9195	1.0280	1.0935	1.0955	1.0491
TX	3.7437	3.9087	4.0375	3.8783	4.0238
UT	0.1913	0.2440	0.2583	0.2281	0.2415
VT	0.1956	0.1876	0.1898	0.1831	0.1841
VA	1.3284	1.3770	1.3980	1.4577	1.4997
WA	1.4163	1.4528	1.5813	1.7088	1.6062
WV	0.2558	0.2982	0.3167	0.3402	0.3466
WI	2.7356	2.6960	2.7624	2.7960	2.7149
WY	0.0463	0.0561	0.0576	0.0683	0.0670

FIGURE 29

Medicaid Recipients

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
	----- (thousands) -----				
AL	337	310	328	324	328
AK	12	14	17	17	21
AZ	.	.	.	.	.
AR	223	217	213	222	228
CA	3459	3436	3374	3418	3726
CO	176	170	151	141	111
CT	224	211	220	217	227
DE	59	69	45	49	51
DC	150	135	131	127	139
FL	417	432	436	501	502
GA	535	459	401	430	473
HI	102	109	110	107	114
ID	41	64	41	44	43
IL	1217	1110	1016	1049	1164
IN	247	235	226	205	231
IA	161	167	169	178	86
KS	198	177	150	149	258
KY	419	419	407	410	434
LA	368	377	388	365	365
ME	123	126	156	146	175
MD	376	307	294	313	323
MA	1075	1032	1046	775	754
MI	940	912	858	973	1008
MN	287	317	305	325	334
MS	286	286	276	307	330
MO	401	373	336	322	353
MT	41	42	42	46	48
NE	66	69	69	71	76
NV	23	21	22	25	32
NH	51	48	44	45	50
NJ	664	655	663	676	678
NM	79	81	86	88	94
NY	2383	2285	2364	2288	2312
NC	365	389	388	377	382
ND	30	30	29	31	31
OH	800	780	726	809	872
OK	222	253	258	254	275
OR	268	225	226	277	135
PA	1507	1582	1390	1251	1295
RI	123	136	123	128	134
SC	247	249	248	337	261
SD	45	48	35	35	36
TN	351	347	325	354	340
TX	672	668	682	688	744
UT	58	65	67	57	68
VT	53	49	49	54	50
VA	318	310	310	320	348
WA	289	281	274	315	310
WV	188	189	104	129	94
WI	535	422	420	425	438
WY	10	12	11	11	13
Total	<u>21247</u>	<u>20700</u>	<u>20091</u>	<u>20205</u>	<u>20894</u>

FIGURE 30

Annual Growth Ratefor Medicaid Recipients

State	FY 77 to FY 78	FY 78 to FY 79	FY 79 to FY 80	FY 80 to FY 81	FY 77 to FY 81
AL	-6.012	5.806	-1.220	1.235	-0.668
AK	16.667	21.429	0.000	23.529	18.750
AZ	.	.	.	.	.
AR	-2.691	-1.843	4.225	2.703	0.561
CA	-0.665	-1.804	1.304	9.011	1.930
CO	-4.494	-11.176	-6.623	-21.277	-5.410
CT	-5.804	4.265	-1.364	4.608	0.335
DE	16.949	-34.783	6.889	4.082	-3.390
DC	-10.000	-2.963	-3.053	9.449	-1.833
FL	3.597	0.926	14.908	0.200	5.096
GA	-14.206	-12.636	7.232	10.000	-2.897
HI	6.863	0.917	-2.727	6.542	2.541
IL	56.096	-35.938	7.317	-2.273	1.220
IL	-6.792	-8.468	3.248	10.963	-1.089
IN	-4.858	-3.830	-9.292	12.683	-1.619
IA	3.727	1.198	5.325	-51.685	-11.646
KS	-10.606	-15.254	-0.667	73.154	7.576
KY	0.000	-2.864	0.737	5.854	0.895
LA	-2.835	2.918	-5.928	0.000	-1.482
ME	2.439	23.810	-6.410	19.863	10.569
MD	-18.351	-4.235	6.463	3.195	-3.524
MA	-4.000	1.357	-25.906	-2.710	-7.465
MI	-2.979	-1.535	8.352	3.597	1.809
MN	10.453	-3.785	6.557	2.769	4.094
MS	0.000	-3.497	11.232	7.492	3.846
NC	-6.983	-5.383	-4.734	9.627	-2.993
ND	2.439	0.000	9.524	4.348	4.268
NE	4.545	0.000	2.859	7.042	3.766
NV	-6.696	4.762	13.636	28.000	9.783
NH	-5.682	-6.333	2.273	11.111	-0.490
NJ	-1.355	1.221	1.961	0.296	0.527
NM	2.532	6.173	2.326	6.818	4.747
NY	-4.112	3.457	-3.215	1.049	-0.745
NC	5.420	-0.257	-2.835	1.326	0.881
ND	0.000	-3.333	6.697	0.000	0.833
OH	-2.500	-6.923	11.433	7.767	2.250
OK	13.964	1.976	-1.550	8.268	5.968
OR	-16.045	0.444	22.566	-51.264	-12.407
PA	4.977	-12.137	-10.000	3.517	-3.517
RI	10.569	-9.559	4.065	4.688	2.236
SC	0.810	-0.402	35.867	-22.552	1.417
SD	6.667	-27.083	0.000	2.857	-5.000
TN	-1.140	-6.340	8.923	-3.955	-0.763
TX	-0.595	2.096	0.880	8.140	2.679
UT	12.069	3.077	-14.925	19.298	4.310
VT	-7.547	0.000	10.204	-7.407	-1.415
VA	-2.516	0.000	3.226	8.750	2.358
WA	-2.768	-2.491	14.964	-1.587	1.817
WV	0.532	-44.974	24.038	-27.132	-12.500
WI	-21.121	-0.474	1.190	3.059	-4.533
WY	20.000	-8.333	0.000	18.182	7.500

FIGURE 31

Percentage of Total MedicaidRecipients in Each State

<u>State</u>	<u>FY 77</u>	<u>FY 78</u>	<u>FY 79</u>	<u>FY 80</u>	<u>FY 81</u>
AL	1.5861	1.4976	1.6326	1.6036	1.5698
AK	0.0565	0.0676	0.0846	0.0841	0.1005
AZ	.	.	.	.	.
AR	1.0496	1.0483	1.0607	1.0987	1.0912
CA	16.2759	16.5950	16.7936	16.9166	17.8329
CC	0.8378	0.8213	0.7516	0.6978	0.5313
CT	1.0543	1.0193	1.0950	1.0740	1.0864
DE	0.2777	0.3333	0.2240	0.2425	0.2441
DC	0.7060	0.6522	0.6520	0.6286	0.6653
FL	1.9626	2.0870	2.1701	2.4796	2.4026
GA	2.5180	2.2174	1.9959	2.1282	2.2638
HI	0.4801	0.5266	0.5475	0.5296	0.5456
ID	0.1930	0.3092	0.2041	0.2178	0.2058
IL	5.7279	5.3623	5.0570	5.1918	5.5710
IN	1.1625	1.1353	1.1249	1.0146	1.1056
IA	0.7578	0.8068	0.8412	0.8810	0.4116
KS	0.9319	0.8551	0.7466	0.7374	1.2348
KY	1.9720	2.0242	2.0258	2.0292	2.0772
LA	1.8261	1.8213	1.9312	1.8065	1.7469
ME	0.5789	0.6087	0.7765	0.7226	0.8376
MD	1.7657	1.4631	1.4633	1.5491	1.5459
MA	5.0595	4.9855	5.2063	3.8357	3.6087
MI	4.4242	4.4058	4.4697	4.8156	4.8244
MN	1.3508	1.5314	1.5181	1.6085	1.5905
MS	1.3461	1.3816	1.3737	1.5194	1.5794
MO	1.8873	1.8019	1.6823	1.5937	1.6895
MT	0.1930	0.2029	0.2090	0.2277	0.2297
NE	0.3106	0.3333	0.3434	0.3514	0.3637
NV	0.1083	0.1014	0.1095	0.1237	0.1532
NH	0.2400	0.2319	0.2190	0.2227	0.2393
NJ	3.1251	3.1643	3.3000	3.3457	3.2450
NM	0.3718	0.3913	0.4281	0.4355	0.4499
NY	11.2157	11.0366	11.7665	11.3239	11.0654
NC	1.7367	1.8792	1.9312	1.8659	1.8283
ND	0.1412	0.1449	0.1443	0.1534	0.1484
OH	3.7652	3.7681	3.6136	4.0040	4.1734
OK	1.0449	1.2222	1.2842	1.2571	1.3162
OR	1.2614	1.0870	1.1249	1.3709	0.6461
PA	7.0928	7.6425	6.9185	6.1915	6.1980
RI	0.5789	0.6570	0.6122	0.6335	0.6413
SC	1.1625	1.2029	1.2344	1.6679	1.2492
SD	0.2118	0.2319	0.1742	0.1732	0.1723
TN	1.6520	1.6763	1.6176	1.7520	1.6273
TX	3.1628	3.2271	3.3946	3.4051	3.5608
UT	0.2730	0.3140	0.3335	0.2621	0.3255
VT	0.2494	0.2367	0.2439	0.2673	0.2393
VA	1.4967	1.4976	1.5430	1.5838	1.6655
WA	1.3602	1.3575	1.3638	1.5590	1.4837
WV	0.8848	0.9130	0.5176	0.6365	0.4499
WI	2.5180	2.0386	2.0905	2.1034	2.0963
WY	0.0471	0.0580	0.0548	0.0544	0.0622

DIFFERENCES IN BENEFIT LEVELS AMONG STATES

Income maintenance benefits vary widely from State to State. For the AFDC and Medicaid Programs, States are allowed discretion within broad Federal guidelines to establish standards of need and to choose program options. Also, the Federal Government's share of AFDC and Medicaid benefit costs varies depending on the State's per capita income. Food Stamp eligibility and benefits are based on uniform national standards and are not subject to State discretion. The Federal Government pays for all Food Stamp benefits. Program benefits are based on the following:

- Food Stamps - Food Stamp benefit levels are based on the Department of Agriculture's "Thrifty Food Plan," the sum determined by the Department to be sufficient to buy an adequate, low-cost diet. If otherwise eligible, the amount of benefit a household receives is dependent on the size of the household and its income after certain deductions.
- AFDC - In AFDC each State sets its own need standard both in terms of items of subsistence (food, housing, etc.) and amounts of money allowed to cover them. The standard of need represents the cost of meeting basic living needs for all applicants or recipients. The benefit amount in some States is the full standard of need minus income after deductions. Other States pay only a percent of the standard minus income after deductions.
- Medicaid - States having Medicaid are required to cover certain categorically needy individuals, generally those receiving AFDC or Supplemental Security Income, for certain basic medical services. Other than those persons and services that must be covered, States have the option to cover additional groups of people and provide additional medical services. States in general determine the reimbursement rate for services.

The following figures show the average benefits among States. Figure 32 shows the average benefit to recipients and households for each of the three programs and the Federal matching rate for AFDC and Medicaid. Figure 33 shows maximum monthly potential benefits for a three-person AFDC and Food Stamp household. Figure 34 shows the Medicaid services available State by State.

FIGURE 32

Average Monthly Household and Recipient Benefit Paymentsfor the Food Stamp, AFDC, and Medicaid Programs (FY 1981)

	<u>Food Stamp Households</u>	<u>Food Stamp Individual</u>	<u>AFDC Household</u>	<u>AFDC Individual</u>	<u>Medicaid a/ Individual</u>	<u>AFDC/Medicaid Matching Rate</u>
Alabama	116	40	103	43	74	71.32
Alaska	b/230	b/66	441	202	178	50.00
Arizona	142	49	168	74	—	c/57.19
Arkansas	110	37	144	57	103	72.87
California	83	31	422	159	83	50.00
Colorado	114	42	257	103	163	53.16
Connecticut	87	32	358	138	140	50.00
Delaware	103	42	218	86	90	50.00
D.C.	96	39	250	103	96	50.00
Florida	117	44	168	72	85	58.94
Georgia	115	39	149	67	98	66.76
Hawaii	b/144	b/57	388	135	81	50.00
Idaho	131	44	248	110	117	65.70
Illinois	146	44	298	105	105	50.00
Indiana	123	44	206	82	162	57.28
Iowa	97	41	311	122	270	56.57
Kansas	94	41	284	116	72	53.52
Kentucky	133	43	185	79	71	68.07
Louisiana	115	39	154	60	96	68.82
Maine	111	41	239	92	77	69.53
Maryland	99	42	240	93	124	50.00
Massachusetts	98	38	348	136	126	51.75
Michigan	84	36	380	136	114	50.00
Minnesota	90	34	384	153	170	55.64
Mississippi	120	39	87	33	64	77.55
Missouri	110	41	222	86	91	60.36
Montana	110	41	224	92	153	64.28
Nebraska	96	34	300	121	138	57.62
Nevada	124	48	210	97	160	50.00
New Hampshire	107	41	283	109	142	61.11
New Jersey	109	41	291	106	104	50.00
New Mexico	133	41	196	80	82	69.03
New York	98	40	349	134	183	50.00
North Carolina	110	38	166	74	106	67.64
North Dakota	101	34	287	118	161	61.44
Ohio	107	45	257	97	101	55.10
Oklahoma	87	34	245	99	110	63.64
Oregon	113	48	273	118	123	55.66
Pennsylvania	87	39	300	115	96	55.14
Rhode Island	94	35	339	127	114	57.81
South Carolina	119	41	115	49	96	70.97
South Dakota	117	38	222	91	169	68.78
Tennessee	111	43	109	49	106	69.43
Texas	134	41	109	47	134	d/53.72
Utah	108	39	304	166	112	68.07
Vermont	91	38	409	146	119	68.40
Virginia	104	40	229	97	106	56.54
Washington	99	46	324	128	112	50.00
West Virginia	135	40	184	69	115	67.35
Wisconsin	78	29	388	149	162	57.95
Wyoming	121	42	261	119	113	50.00

a/This is the value of services provided Medicaid recipients.

b/Food stamp benefits are higher in Alaska and Hawaii because those States have different Thrifty Food Plans than the contiguous States.

c/Arizona does not have a Medicaid Program.

d/Texas is the only State with different matching rates for AFDC and Medicaid.  
Texas' Medicaid matching rate is 58.35.



FIGURE 33

APPENDIX III Maximum Monthly Potential Benefits, AFDC and Food Stamps  
One-Parent Family a/ of Three Persons, March 1982

APPENDIX III

	Maximum AFDC Grant <u>b/</u>	Food Stamp Benefit <u>c/</u>	Combined Benefits	As Percent of 1981 Poverty Threshold <u>d/</u>
Alabama.....	\$118	\$183	\$301	50
Alaska.....	571	215	786	104
Arizona.....	202	182	384	64
Arkansas.....	122	183	305	50
California.....	506	91	597	99
Colorado.....	313	149	462	76
Connecticut.....	498	94	592	98
Delaware.....	266	163	429	71
District of Columbia.....	300	153	453	75
Florida.....	209	180	389	64
Georgia.....	183	183	366	61
Hawaii.....	468	250	718	103
Idaho.....	305	151	456	75
Illinois.....	302	152	454	75
Indiana.....	255	166	421	70
Iowa.....	360	135	495	82
Kansas.....	353	137	490	81
Kentucky.....	188	183	371	61
Louisiana.....	190	183	373	62
Maine.....	301	153	454	75
Maryland.....	270	162	432	71
Massachusetts.....	379	129	508	84
Michigan.....	464 <u>e/</u>	116	580	96
(Wayne County).....	(436) <u>e/</u>	(124)	(560)	93
Minnesota.....	446	109	555	92
Mississippi.....	96	183	279	46
Missouri.....	248	169	417	69
Montana.....	370	132	502	83
Nebraska.....	350	138	488	81
Nevada.....	241	171	412	68
New Hampshire.....	326	148	474	78
New Jersey.....	360	135	495	82
New Mexico.....	233	173	406	67
New York <u>f/</u> .....	507	100	607	100
(New York City) <u>f/</u> .....	(424)	(125)	(569)	94
North Carolina.....	192	183	375	62
North Dakota.....	357	136	493	82
Ohio.....	263	164	427	71
Oklahoma.....	282	158	440	73
Oregon <u>f/</u> .....	339	183	522	86
Pennsylvania.....	332	143	485	80
Rhode Island.....	453	107	560	93
South Carolina.....	133	183	316	52
South Dakota.....	321	147	468	77
Tennessee.....	122	183	305	50
Texas.....	118	183	301	50
Utah.....	367	133	500	83
Vermont.....	506	91	597	99
Virginia.....	310	150	460	76
Washington.....	440	111	551	91
West Virginia.....	206	181	387	64
Wisconsin.....	473	101	574	95
Wyoming.....	315	148	463	77
Guam.....	255	256	511	85
Puerto Rico <u>g/</u> .....	90	174	264	44
Virgin Islands.....	209	215	424	70
Median State.....	\$305	\$151	\$456	75

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a/ In most States these benefit amounts apply also to two-parent families of three (where the second parent is incapacitated, or, as permitted in almost half the States, unemployed). Some, however, increase benefits for such families.

b/ In States with area differentials, figure shown is for area with highest benefit.

c/ Food stamp benefits are based on maximum AFDC benefits shown and assume deductions of \$200 monthly (\$85 standard household deduction plus \$115 maximum allowable deduction for excess shelter costs and/or dependent care) in the 48 contiguous States and D.C. In the remaining five jurisdictions these maximum allowable food stamp deductions are assumed: Alaska, \$345; Hawaii, \$285; Guam, \$310; Puerto Rico, \$90; and Virgin Islands, \$160. If only the standard deduction were assumed, food stamp benefits would drop by \$35 monthly in most of the 48 contiguous States and D.C. (by less than \$35 in States with AFDC benefits below \$200); and by \$60 in Alaska, \$50 in Hawaii, \$41 in Guam; \$12 in Puerto Rico, and \$26 in the Virgin Islands. Maximum food stamp benefits from January 1981 through March 1982 are \$183 for a family of three except in these 5 jurisdictions, where they are as follows: Alaska, \$283; Hawaii, \$250; Guam, \$256; Puerto Rico, \$174; and Virgin Islands, \$230.

d/ Except for Alaska and Hawaii, this column is based on the Census Bureau's 1981 estimate of the poverty threshold for a family of three persons, \$7,250, converted to a monthly rate of \$604. For Alaska, this threshold was increased by 25 percent; for Hawaii, by 15 percent, following the practice of the Office of Management and Budget (OMB).

e/ This includes a special heating allowance of \$41 monthly for four months (December 1981 through March 1982). This allowance is disregarded by the Food Stamp Program.

f/ In these States part of the AFDC cash payment has been designated as energy aid and is disregarded by the State in calculating food stamp benefits. New York disregards \$30, the full amount of a benefit boost voted in May 1981. Oregon disregards \$155.59. See also footnote d.

g/ The amounts shown assume an allowance of \$20 for shelter, which was reported as the average amount actually allowed for families of three and four.

SOURCE: Congressional Research Service



RELATIONSHIP BETWEEN PROGRAM GROWTH,  
UNEMPLOYMENT, AND OTHER VARIABLES

As indicated earlier, growth in the Food Stamp, AFDC, and Medicaid Programs results from the interaction of many variables. The Departments of Agriculture and Health and Human Services have developed models to predict future program outlays and participation rates. CBO has also developed models for all three programs.

Food Stamp Program

At the national level a very strong historical relationship exists between unemployment rates and Food Stamp Program participation levels. The seasonally adjusted unemployment rate is the most important variable in Agriculture's quarterly food stamp projection model. Other variables in its model are the seasonally adjusted unemployment rate from the prior quarter, the Consumer Price Index (CPI) for food consumed at home, and an adjustment factor for legislative changes effected in 1979, specifically the elimination of the Food Stamp purchase requirement.

The combination of these four variables, two of which are unemployment based, has been highly predictive of food stamp participation levels nationally. Knowing the values of these predictor variables for a given quarter, one can estimate the food stamp participation rate for that quarter with a high degree of accuracy. Accurate participation predictions can be made if accurate estimates of unemployment rates and the CPI are provided and if unaccounted for legislative changes do not disrupt their relationship. Based on the current model, a one percentage point increase in the unemployment rate adds approximately 1.1 million people to the Food Stamp Program. Figure 36 shows the historical comparison of participation and unemployment.

Agriculture uses unemployment rate and CPI estimates supplied by OMB as the basis for predicting Food Stamp participation levels. Because the model is quite accurate, the estimates of Food Stamp participation made based on the OMB estimates are about as accurate as the OMB estimates. CBO uses a similar unemployment-based model to develop its estimates of Food Stamp participation levels but uses its own estimates of future unemployment and CPI.

As indicated earlier, legislative changes can have a substantial impact on participation levels, which may alter the unemployment/Food Stamp participation relationship. Both the effect of the elimination of the purchase requirement and the 1981 Omnibus Budget Reconciliation Act are evident in Figure 35. The elimination of the purchase requirement added 4.4 million people to the Food Stamp Program according to Agriculture's

RECIPIENTS OF SIMULTANEOUS FOOD STAMP,AFDC, AND MEDICAID BENEFITS

Because the programs have similar eligibility requirements, many Food Stamp, AFDC, and Medicaid Program recipients often receive benefits from more than one of these programs. For example, 47 percent of all Food Stamp beneficiaries receive AFDC benefits while 63 percent receive Medicaid assistance. In addition, 75 percent of all AFDC recipients obtain Food Stamps while all are categorically eligible for Medicaid.

This overlapping eligibility means that changes in one program can affect the benefits offered--and the number of recipients covered--by the other two programs. For example, changing AFDC benefit levels will alter Food Stamp benefits because AFDC assistance counts as income when determining Food Stamp benefit levels. Also, changing AFDC eligibility requirements will affect the size of the Medicaid population because all AFDC beneficiaries are automatically eligible for Medicaid.

model. The effect of the 1981 legislation cannot be estimated by the model as yet. Agriculture currently makes a separate calculation to adjust its model-based predictions in accordance with its estimate of the act's impact. The validity of this adjustment cannot be assessed until the effect of the act can be viewed historically.

Neither Agriculture nor CBO try to predict Food Stamp participation levels by State. The ability to make such predictions is restricted for several reasons. First, just as in the national model, future Food Stamp participation levels may be dependent upon estimates of future State unemployment and CPI. Second, not only would State Food Stamp demand estimates be subject to error due to unforeseen national policy changes, but they are also subject to State policy changes. If the State chooses to increase AFDC benefits, for example, food stamp costs might decrease. Since it is difficult to predict State policy changes, it is also difficult to predict Food Stamp demand.

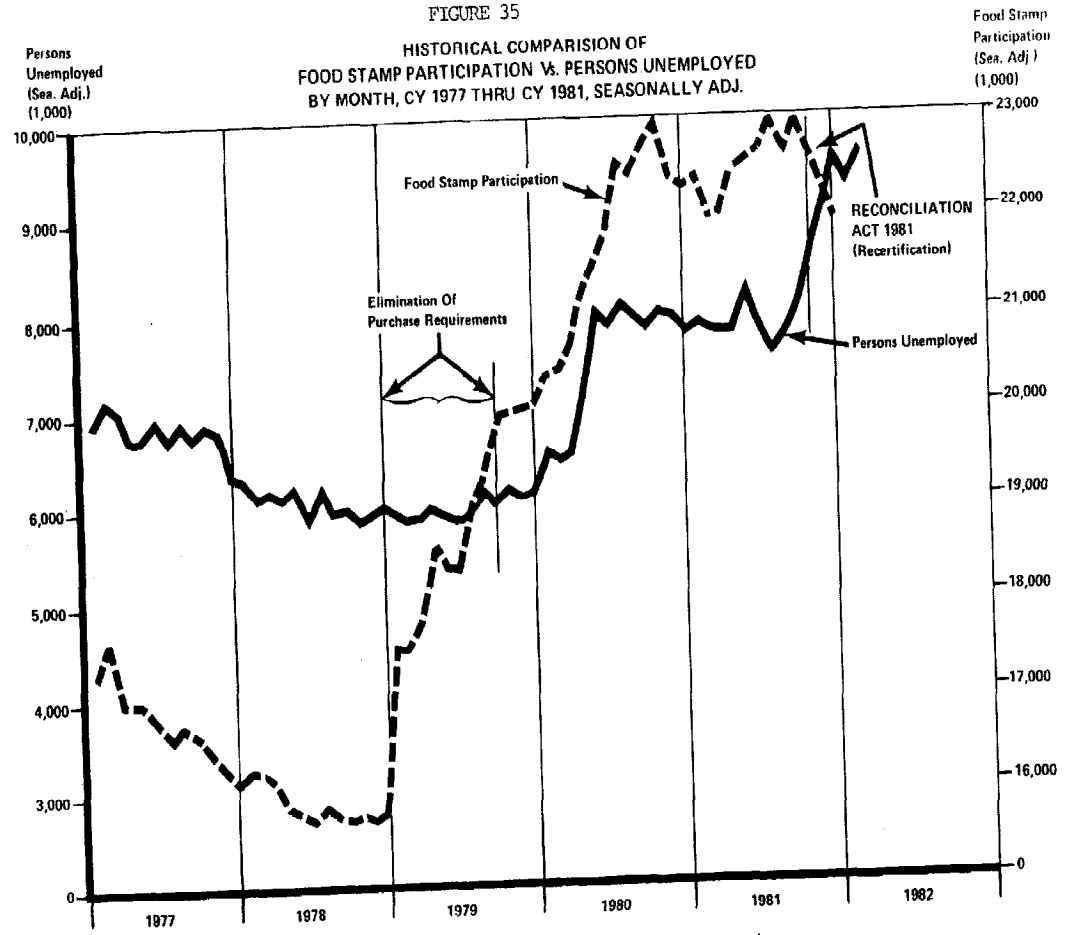
Finally, although we have evidence to indicate that, nationally, unemployment, CPI, and the Food Stamp participation rate are correlated, we cannot be sure that the relationship would be stable across States. It may be that factors such as industrialization, population density, and median family income affect the relationship between Food Stamp participation and unemployment. Thus while unemployment may affect Food Stamp demand in some States, it may not in others.

#### AFDC Program

The unemployment rate is a factor in Health and Human Service's predictive model of AFDC caseload, but it is of somewhat less significance and has a more complex relationship than is the case with Food Stamps. While, in general, an increase in unemployment rate has led to an increase in AFDC caseload in subsequent months, a corresponding decline in the unemployment rate does not necessarily reduce caseload to the same degree. This is due to policy provisions that allow AFDC recipients to remain in the program once they have returned to work. Such provisions include child care, work expense allowances, and an income disregard.

The overall relationship is further complicated by special elective programs. Some States have unemployed parents programs. As the name implies these programs are more directly affected by unemployment rates than is the AFDC basic caseload. Inflation, programs to reduce payment errors, and numerous provisions of the 1981 Omnibus Budget Reconciliation Act also affect caseload and overall program costs.

FIGURE 35  
HISTORICAL COMPARISON OF  
FOOD STAMP PARTICIPATION VS. PERSONS UNEMPLOYED  
BY MONTH, CY 1977 THRU CY 1981, SEASONALLY ADJ.



SOURCE: Department of Agriculture, Food and Nutrition Service.

factor. The validity of this model to predict State expenditures is only as good as the estimates of changes in Medicaid population size, utilization changes, CPI variations, and policy impacts.



Because of the complexity of factors involved and the variety in State programs, predicting future AFDC caseload and cost is extremely difficult on a nationwide basis. It is even more difficult on a State-by-State basis for many of the same reasons that State Food Stamp predictions are tenuous. These reasons include (1) lack of State-level data on significant variables (such as CPI), (2) State policy provisions related to the programs and anticipated changes, and (3) insufficient past study of the relationship between each State's unique environment (industrialization, etc.) and factors relating to AFDC costs.

#### Medicaid Program

Of the Food Stamp, AFDC, and Medicaid Programs, the latter is the least related to unemployment. Only a portion of Medicaid recipients are potentially affected by unemployment--the AFDC beneficiaries. The other population groups covered by Medicaid--the aged and the disabled--are unlikely to be affected by unemployment rate fluctuations.

CBO's model to predict Medicaid expenditures considers (1) anticipated population changes among the major groups covered (AFDC recipients, the aged, and disabled), (2) historical patterns of services use, and (3) CPI related to medical services. Unemployment only relates to the model through the estimation of AFDC population size.

Like AFDC, Medicaid benefits vary widely across States. In addition to mandatory program services, States provide up to 31 optional services.

State-by-State assessments of future costs are complicated by difficulties in pinpointing prior yearly costs by State. Total payments to a State often overlap years and include adjustments for prior over- or underpayments. It is extremely difficult, therefore, to determine a precise figure for Medicaid costs for a given year. The inability to assess past cost by State on a yearly basis results in a lack of good data upon which to base future predictions.

CBO collects State estimates of Medicaid expenditures for the future year, but in the past these projections have proven to be unreliable. The only State-by-State estimate CBO develops is calculated by (1) totaling all State outlays for a given year, (2) determining each State's proportion of this total, and (3) applying each State's proportion to its predicted estimate of total program costs. CBO does not feel that these estimates are reliable.

Health and Human Services uses a Medicaid cost model on a State-by-State basis that is very similar to CBO's nationwide prediction model. As in the CBO model, unemployment is not a

Economic assumptions underlying  
CBO and OMB projections

As discussed earlier, the economic variable strongly affects the cost of the Food Stamp, AFDC, and Medicaid Programs. The following table shows that OMB's economic assumptions are more optimistic than CBO's.

FIGURE 37

Comparison of OMB and CBO

Long-Run Economic Assumptions

	<u>1982</u>	<u>1983</u>	<u>1984</u>	<u>1985</u>	<u>1986</u>	<u>1987</u>
CPI (percent change, year to year):						
OMB	7.3	6.0	4.6	4.8	4.6	4.5
CBO	7.5	6.9	6.9	6.4	6.0	5.7
Unemployment rate (percent, annual average):						
OMB	8.9	7.9	7.1	6.4	5.8	5.3
CBO	8.9	8.0	7.4	7.2	6.9	6.7

Impact of Swap on the States

As described earlier (see pp. 5 and 6) neither CBO nor OMB project Food Stamp, AFDC, and Medicaid costs on a State-by-State basis. However, to illustrate how the swap's first year might affect individual States, both agencies have allocated their 1984 national outlays projections among the States, based on 1981 actual outlays, past spending trends, or State estimates of future spending. Neither CBO nor OMB claims that its figures indicate how the swap will affect individual States because changes in local economic and programmatic factors may be different in 1981 and 1984. The following table lists CBO's and OMB's 1984 State-by-State outlays.

PROJECTIONS FOR FUTURE PROGRAM COSTS

Projections for future Food Stamp, AFDC, and Medicaid Program costs vary considerably between OMB and CBO. The differences are primarily due to the different economic and programmatic assumptions which each agency uses, although as appendix V shows, both use similar projection models. CBO projects that growth for each of the three programs will range from 27 percent (AFDC) to 76 percent (Medicaid) between 1982 and 1987. OMB, on the other hand, foresees decreases in both Food Stamps and AFDC along with modest growth in the Medicaid Program.

FIGURE 36

CBO and OMB Outyear Projections of Food Stamp,  
AFDC, and Medicaid Federal Outlays

(note a)

Program	Fiscal Year					
	1982	1983	1984	1985	1986	1987
----- (in millions) -----						
Food Stamp:						
CBO	\$11,489	\$11,720	\$12,092	\$13,093	\$13,872	\$14,870
OMB	11,244	9,563	9,732	10,002	10,166	10,427
AFDC:						
CBO	8,121	8,339	8,594	9,141	9,733	10,353
OMB	8,121	5,863	6,012	6,096	6,203	6,387
Medicaid:						
CBO	17,874	20,082	21,890	25,132	27,640	31,494
OMB	17,833	17,006	18,628	20,406	22,138	24,313
CWA:						
OMB	-----	<u>2,181</u>	<u>2,181</u>	<u>2,181</u>	<u>2,181</u>	<u>2,181</u>
Totals:						
CBO	\$37,484	\$40,141	\$42,576	\$47,366	\$51,245	\$56,717
OMB	\$37,198	\$34,613	\$36,553	\$38,685	\$40,688	\$43,308

a/CBO projections assume legislative savings resulting from the Omnibus Budget Reconciliation Act of 1981 but do not include changes proposed in the President's 1983 budget; OMB projections include both the effects of the Reconciliation Act and the President's proposed changes. One of the President's proposals would replace administrative funding for Food Stamps, AFDC, and Medicaid with a single grant (Combined Welfare Administration) to the States in fiscal year 1983.



FIGURE 38

Comparison of CBO and OMB 1984 State Outlays  
for Food Stamps, AFDC, and Medicaid

State	Food Stamps		AFDC		Medicaid	
	CBO	OMB	CBO	OMB	CBO	OMB
----- (millions) -----						
AL	364	303	68	47	137	140
AK	39	28	22	25	35	31
AZ	157	121	29	36	0	0
AR	173	147	43	27	116	137
CA	770	654	1551	1376	2770	2524
CO	108	88	58	46	157	161
CT	88	72	115	98	286	277
DE	34	27	19	13	40	38
DC	59	47	56	37	128	141
FL	617	501	259	127	320	348
GA	382	320	144	111	270	285
HI	85	71	52	34	88	94
ID	43	35	18	16	32	31
IL	626	492	463	347	1002	857
IN	250	199	99	76	329	336
IA	94	72	99	68	169	166
KY	64	49	56	45	145	141
KY	334	271	118	95	180	186
LA	340	292	111	87	259	309
ME	85	71	43	30	77	81
MD	215	172	133	111	341	342
MA	236	201	317	217	744	669
MI	492	363	671	511	1005	914
MN	105	83	157	119	482	501
MS	287	237	55	55	92	109
MO	227	182	134	114	240	247
MT	28	22	15	16	37	43
NE	39	32	32	28	80	78
NV	27	22	11	8	52	70
NH	34	27	19	13	51	57
NJ	349	160	344	267	612	558
NM	112	94	38	26	49	57
NY	1088	857	1013	816	3998	4001
NC	337	278	122	97	249	277
ND	15	13	11	8	39	45
OH	625	496	400	320	719	744
OK	106	89	74	57	193	228
OR	165	115	81	50	138	128
PA	610	475	506	400	965	967
RI	50	39	47	38	105	95
SC	263	222	65	60	118	128
SD	27	24	14	9	32	32
TN	420	340	74	62	231	267
TX	753	636	124	91	705	833
UT	38	30	40	31	47	61
VT	27	22	29	31	35	32
VA	247	200	117	88	283	250
WA	167	125	146	114	275	248
WV	150	117	46	40	64	65
WI	121	92	246	204	549	633
WY	10	8	5	6	14	17
Total	12,083	9,634	8,510	6,748	19,083	17,259

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