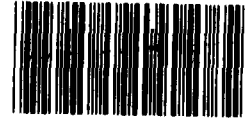


132653



Comptroller General
of the United States
Washington, D.C. 20548

B-224882



132653

April 6, 1987

To the President of the Senate and the
Speaker of the House of Representatives

On January 5, 1987, the President's third special message for fiscal year 1987 was submitted to the Congress pursuant to the Impoundment Control Act of 1974 (the Act). The third message includes 73 rescission proposals, three new deferrals, and three revised deferrals. We have reviewed these impoundments. Enclosure I provides information relevant to these impoundments.

We found that, in three instances, amounts proposed for rescission were impermissibly reimposed and should not have been withheld from obligation. (See discussion in Enclosure I of Rescission Proposals Nos. R87-2, R87-27 and R87-40.) The 45-day period of continuous session during which the funds may be withheld pending congressional consideration of a rescission bill ended March 15, 1987, without the Congress having enacted any rescission bills pertinent to these impoundments. We have confirmed that on March 16, 1987, all funds proposed for rescission, including the amounts impermissibly withheld, were made available by the Office of Management and Budget for obligation by the agencies to which they were appropriated.

In a number of the rescission proposals, we found a difference between the amount of total budgetary resources reported in the message for an account and the corresponding amount on the latest apportionment schedule. In three of those cases, as noted in Enclosure I (Rescission Proposals Nos. R87-1, R87-17, R87-53), a subsequent revision to the proposal, in the President's fourth special message, January 28, 1987, gives the correct amount, corresponding to the apportionment schedule. Enclosure II lists, for each instance where a correction has not been reported, the correct figure from the latest apportionment schedule.

The differences in the total budgetary resources amounts generally result from recomputations, based on more recent or

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more accurate information. In no instance does the correction of the amount of total budgetary resources affect the amount proposed for rescission.

As you are aware, the United States Court of Appeals for the District of Columbia Circuit held the portion of the Impoundment Control Act dealing with so-called policy deferrals (section 1013, 2 U.S.C. § 684) to be unconstitutional after this message was submitted. A stay pending appeal, imposed by the lower court which had reached the same result, was not continued by the appellate court.^{1/} We do not yet know whether the Department of Justice will appeal to the Supreme Court.

The Court of Appeals upheld the validity of the so-called programmatic deferral authority stemming from the Anti-Deficiency Act (as amended by the Act). As a result, deferrals by the President under the Anti-Deficiency Act (to achieve savings through changes in requirements or greater efficiency; to provide for contingencies; or as specifically provided by law) remain authorized. 31 U.S.C. § 1512(c). All of the deferrals in this message rely on the authority of the Anti-Deficiency Act.

A copy of the President's listing of all impoundments reported in the third message may be found in Enclosure III.


for Comptroller General
of the United States

Enclosures

^{1/} New Haven v. United States, No. 86-5319 (D.C. Cir. 1987),
aff'g 634 F. Supp. 1449 (D.D.C. 1986).

COMMENTS ON THE PRESIDENT'S THIRD SPECIAL MESSAGE**DEPARTMENT OF AGRICULTURE**

R87-1 Agricultural Research Service
 Buildings and facilities
 Amount proposed for rescission: \$28,000,000
 12X1401

On January 28, in his fourth special message for fiscal year 1987, the President revised his justification for \$1 million of this rescission proposal. In the revised justification, the President proposes rescinding \$900,000 for construction of a wheat marketing and demonstration laboratory in Portland, Oregon, and \$100,000 to conduct feasibility studies for two Kansas projects--a plant science research center and an educational satellite video communication center. The President had, in this, the third message, proposed rescinding \$1 million of planning funds for a Salinity Laboratory at the University of California at Riverside; however, those funds, according to agency officials, had already been obligated and were, as a result, unavailable for rescission.

The latest apportionment schedule for this account, dated January 15, 1987, shows total budgetary resources of \$72,246,186, rather than \$108,366,596 as reported in the third message. The third message had estimated that an unobligated balance of \$70,966,596 would be brought forward on October 1; the actual unobligated balance brought forward, however, was only \$34,846,186. In his fourth message revision of this rescission proposal, the President reduced the amount of budgetary resources reported to reflect the actual unobligated balance.

R87-2 Agricultural Stabilization and Conservation
 Service
 Rural clean water program
 Amount proposed for rescission: \$6,000,000
 12X3337

The \$6 million proposed for rescission is impermissibly reimposed, and should not have been withheld from obligation.

The Rural Clean Water Program is an experimental program; it was established in 1979 to address problems resulting from agricultural nonpoint source water pollution. The Congress, in fiscal years 1980 and 1981, appropriated a total of \$70 million of no-year funds for this program.

In his third special message for fiscal year 1986, the President proposed that the Congress rescind \$6 million of this budget authority. The President cited the decline in the inflation rate and a low level of farmer participation in explaining that only \$64 million of the \$70 million appropriated would be needed to complete all 21 projects then approved by the Department for funding by this program. (Rescission Proposal No. R86-2, February 5, 1986.)

The Congress did not act last year to rescind the \$6 million. Accordingly, on April 16, 1986, the funds were made available for obligation in accordance with the Act. According to the current rescission proposal, these funds were reserved at that time to supplement anticipated Clean Water Act funds for Chesapeake Bay clean-up efforts.

Although the Department allocated the \$6 million to its Maryland field office, no funds were obligated. Because the funds had been unsuccessfully proposed for rescission, the Department's action to reserve these funds to supplement anticipated appropriations constituted an unauthorized reimposition of the funds. Section 1012 of the Impoundment Control Act requires that budget authority proposed for rescission shall be made available for obligation at the expiration of the 45-day withholding period if the Congress has not acted to rescind that budget authority. 2 U.S.C. § 683(b). In this instance, the Department, although it allocated the \$6 million to its Maryland field office, took action to continue withholding the funds.

At the beginning of this fiscal year, the \$6 million was returned by the field office to the Department. The President, in this message, proposed, again, and for essentially the same reasons given last year, to rescind this budget authority and withheld the \$6 million from obligation for a second 45-day period.

The current message is different from that of fiscal year 1986 only in that it specifically cites an inability to go ahead with the Chesapeake Bay project as justification for not making the funds available at all.^{1/} This does not constitute a new justification.

When the Congress did not act upon the President's proposal last year, the effect was to require that the \$6 million be made available, not for any specific project, but for the Rural Clean Water Program. The program legislation contemplated that the Department would identify eligible projects; the law in no way indicates an intent that, the projects originally chosen having been completed, no more would be done. Thus, ASCS' inability to move ahead with one proposed project, such as the Chesapeake Bay clean-up, does not prevent the use of the funds for rural clean water purposes; ASCS officials told us that other projects are eligible for funding using the \$6 million. That being the case, this year's justification amounts in essence to the same one given last year, that the Administration does not wish to fund any more rural clean water projects than the 21 already completed.

Although the Impoundment Control Act does not address multiple rescission requests based on the same justification, we cannot interpret the Act as permitting corresponding multiple 45-day withholding periods for amounts which have previously been withheld from obligation pursuant to an earlier rescission proposal using the same justification.

A rescission proposal, in one sense, is nothing more than a request for the enactment of legislation; that is, the President is asking the Congress to take action to rescind part of an appropriation act. A rescission proposal made

^{1/} The Clean Water Act was passed by the Congress on February 4, 1987, over the President's veto. Pub. L. No. 100-4. The Act authorizes the appropriation of \$13 million per year for the next four fiscal years for Chesapeake Bay clean-up efforts. According to OMB, despite congressional passage of the Clean Water Act, this \$6 million remains unneeded.

under section 1012 of the Act (2 U.S.C. § 683), however, is a special kind of legislative request. A proposal made under section 1012 carries with it the authority to withhold from obligation the budget authority proposed for rescission for 45 days of continuous congressional session.

It would be totally inconsistent with the purposes of the Act to construe it as allowing the President to have corresponding multiple 45-day withholding periods whenever he renews, for the same reasons, a proposal to rescind budget authority. Taken to the extreme, such an approach would permit the President to withhold indefinitely, and for the same reasons, funds that were previously and unsuccessfully proposed for rescission.

Consequently, a second proposal to rescind the same funds, using the same justification, should be viewed as a normal legislative proposal, not covered by the Impoundment Control Act. In such instances, the 45-day withholding authority would not apply.

Although the President is not precluded from resubmitting his legislative proposal to the Congress to rescind the remaining \$6 million available to the Rural Clean Water Program, he should not have withheld the budget authority from obligation a second time, because the same funds had already been unsuccessfully proposed for rescission for the same reasons.

R87-16 Forest Service
 Land acquisition
 Amount proposed for rescission: \$49,030,000
 12X5004

In addition to the proposed rescission, the President has reported a deferral in this account of \$27,070,000. The deferral was reported in the fourth special message of this fiscal year, reported in the fourth special message of this fiscal year, dated January 28, 1987. The President, in the fourth message, proposes transferring the deferred \$27,070,000 from this account to other accounts in the Department of Agriculture to fund the costs of the January 1987 pay raise and increased costs of the new Federal Employee Retirement System.

DEPARTMENT OF COMMERCE

R87-17 Economic Development Administration
 Economic development assistance program
 Amount proposed for rescission: \$169,718,000
 1362050 13X2050

In his fourth special message for fiscal year 1987, dated January 28, 1987, the President revised the amount proposed for rescission in this account and the reported amount of total budgetary resources available to this program.

The President now proposes to rescind \$169,668,000. OMB assures us that only that amount is being withheld, not \$169,718,000 as reported in this message. The latest apportionment schedules for this program, dated January 8, 1987, show \$169,667,747 as withheld pending rescission.

These apportionment schedules also show total budgetary resources of \$236,197,747. In the fourth special message, the President revised the reported amount of total budgetary resources from \$226,102,159 (the amount reported in this message) to \$237,698,000. Agency officials attribute the difference between the amount reported in the fourth message and the amount shown in the apportionment schedules, \$1,500,253, to a revised estimate of anticipated reimbursements for the rest of this fiscal year.

DEPARTMENT OF EDUCATION

R87-27 Office of Elementary and Secondary
 Education
 Special Programs
 Amount proposed for rescission: \$54,980,236
 917/81000 9171000 91X1000 91X1800

Of the amount proposed for rescission, \$2,391,615 is an impermissible reimpondment and should not have been withheld from obligation.

The accounts identified above finance grants to states to fund various educational programs, one of which is the Excellence in Education program. Out of total budgetary

resources of \$962,021,172 (available without fiscal year limitation) for all such programs, the President proposes to rescind \$54,980,236, including \$4.4 million available to the Excellence in Education program.

These special program accounts were the subject of a proposed rescission of \$40,200,000 in fiscal year 1986. (Rescission Proposal No. R86-19, Third Special Message for fiscal year 1986, dated February 5, 1986.) That proposal included \$2,392,000 for the Excellence in Education program. In his justification for that proposal, the President cited the need to eliminate program duplication, to focus support on priority programs, and to achieve deficit reductions.

The Congress did not act to rescind the funds and, on April 16, 1986, they were made available for obligation in accordance with the Impoundment Control Act. Most of the \$2,392,000 attributable to the Excellence in Education program was not obligated, however. The latest apportionment schedule, dated December 18, 1986, shows that \$2,391,516 remained unobligated on October 1, 1986, and was brought forward to fiscal year 1987.

The President, in this message, again proposed to rescind these funds, and withheld them from obligation for a second time. An OMB official acknowledged that the funds were reim-pounded. He asserted, however, that the Act does not pre-clude the President from renewing a rescission request in the fiscal year following the previous rescission proposal, and withholding the same budget authority a second time. In addition, he said, even if the Act does preclude such reim-poundment, the current withholding does not violate the Act, because the justification for the reim-poundment differs from the justification for the previous impoundment.

OMB points out, correctly, that the Congress appropriated no funds for the Excellence in Education program for fiscal year 1987.^{2/} Thus, according to OMB, the current rescission

^{2/} The President's budget requested no funding for this program. The House provided \$2,392,000, the Senate made no provision for this activity, and in conference the House provision was deleted. See H.R. Rep. No. 99-960 at 27.

proposal was new: rather than recommending the termination of the program as he did last year, the President this year recommended that the Congress, in light of its decision not to appropriate additional funds for 1987, rescind the remaining funds available to this program (which include the \$2,391,516 at issue here and \$2,035,720 appropriated in fiscal year 1985).

As we pointed out in our discussion above of Rescission Proposal No. R87-2, we cannot interpret the Act as permitting a second 45-day withholding period for any amounts which have previously been withheld using the same justification. OMB's justification for the current rescission proposal does not provide, in our judgment, a substantial new basis justifying a reimposition.

Thus, although the President is not precluded from resubmitting his legislative proposal to the Congress to rescind \$2,391,516 of budget authority appropriated for the Excellence in Education program, he should not have withheld the budget authority from obligation for a second time, because that budget authority had already been unsuccessfully proposed for rescission for the same reasons.

R87-33 Office of Postsecondary Education
 Higher education
 Amount proposed for rescission: \$203,050,000
 9170201 91X0201 916/70201

In his justification for this rescission proposal, the President identifies the specific programs which would be affected. That list, however, is not complete. In his fourth special message for fiscal year 1987, submitted to the Congress on January 28, the President noted that this proposal includes rescission of \$3 million for veterans education outreach and \$1.5 million for legal training for the disadvantaged.

DEPARTMENT OF ENERGY

R87-37 Energy programs
 Energy conservation
 Amount proposed for rescission: \$87,433,329
 89X0215

In his fourth special message for fiscal year 1987, dated January 28, 1987, the President revised the amount proposed for rescission. The President now proposes that the Congress rescind \$83,933,329. OMB assures us that only that amount is being withheld, not \$87,433,329 as reported in this message.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

R87-40 Health Resources and Services Administration
 Indian health facilities
 Amount proposed for rescission: \$57,100,000
 75X0391

Of the amount proposed for rescission, at least \$6,696,200 was impermissibly reimposed and should not have been withheld from obligation.

This account was the subject of a proposed rescission in fiscal year 1986. (Rescission Proposal No. R86-30, Third Special Message, February 5, 1986.) In his justification for that rescission, the President cited the need to achieve the goals of the Balanced Budget and Emergency Deficit Control Act of 1985, and stated that the amount proposed for rescission had been appropriated in excess of his fiscal year 1986 budget request. The Congress did not act to rescind the funds and, on April 16, 1986, they were made available for obligation in accordance with the Impoundment Control Act.

The President, in this message, again proposed that the Congress rescind budget authority available to this account. The President cited this year the same reason as last year--the need to achieve the goals of the Balanced Budget and Emergency Deficit Control Act of 1985. A Department

official told us that, of the \$57,100,000 proposed for rescission this year, at least \$6,696,200 was also proposed for rescission last year and is being reimposed.^{3/}

Although the President is not precluded from resubmitting a legislative proposal to the Congress to rescind this \$6,696,200, he should not have withheld the budget authority from obligation for a second time. (See our discussion above of Rescission Proposal No. 87-2.)

DEPARTMENT OF THE INTERIOR

R87-53 Fish and Wildlife Service
 Resource management
 Amount proposed for rescission: \$20,500,000
 1471611

The latest apportionment schedule for this account, dated December 31, 1986, shows total budgetary resources of \$353,852,554, not \$340,981,000 as reported in the message. In his fourth special message for fiscal year 1987, dated January 28, 1987, the President revised the total budgetary resources reported for this account to reflect the amount shown in the apportionment schedule.

R87-55 Fish and Wildlife Service
 Land acquisition
 Amount proposed for rescission: \$26,762,000
 14X5020

Due to a typographical error, the message reports \$46,425,000 of new budget authority instead of \$42,425,000, the amount of new budget authority provided by the Department of Interior Appropriations Act, Pub. L. Nos. 99-500, 99-591. The message reports correctly the total budgetary resources for this account.

^{3/} The message indicates that \$31 million of the \$57,100,000 is new budget authority appropriated in excess of the President's fiscal year 1987 Budget. We could not ascertain, however, if the remaining \$19,405,000, which, in addition to the reimposed \$6,696,200, was brought forward from last fiscal year, was subject to last year's rescission proposal.

ENVIRONMENTAL PROTECTION AGENCY

R87-67 Abatement, control, and compliance
 Amount proposed for rescission: \$47,500,000
 687/80108

The President proposes with this rescission proposal that the Congress reduce, by \$47,500,000, grants and loans made by the Environmental Protection Agency's (EPA) asbestos-in-schools program. As the message correctly points out, total budgetary resources for EPA's "abatement, control, and compliance" account (of which the asbestos-in-schools funds are a part) are \$582,685,000. However, the Department of Housing and Urban Development and Independent Agencies Appropriation Act for fiscal year 1987 earmarked \$50 million of that amount for the asbestos-in-schools program. Pub. L. Nos. 99-500, 99-591. Thus, this rescission proposal would reduce to \$2,500,000 the funds available to that program.

TOTAL BUDGETARY RESOURCES

	<u>MESSAGE</u>	<u>CORRECT AMOUNT</u> ^{1/}
Department of Agriculture		
R87-6. Farmers Home Administration, Rural water and waste disposal grants	\$ 110,984,885	\$ 125,984,885
Department of Commerce		
R87-20. National Telecommunications Information Administration, Public telecommunications, facilities planning and construction	\$ 21,516,847	\$ 22,166,847
Department of Defense		
R87-21. Procurement of weapons and tracked combat vehicles, Army	\$3,804,300,000	\$4,170,300,000
R87-22. Other Procurement, Navy	\$6,033,371,000	\$6,084,771,000
Department of Education		
R87-28. Office of Bilingual Education and Minority Affairs, Bilingual education; and Immigrant and refugee education	\$45,886,000	\$ 188,981,000
Department of Energy		
R87-37 Energy Programs, Energy conservation	\$318,235,178	\$ 404,535,179
Department of Health and Human Services		
R87-42. Office of Assistant Secretary of Health, Public health service management	\$177,879,000	\$ 175,739,000
Department of Housing and Urban Development		
R87-44. Housing Programs, Annual contributions for assisted housing	\$8,068,753,661	\$8,416,996,703

^{1/} Derived from most recent apportionment schedule.

TOTAL BUDGETARY RESOURCES

		<u>MESSAGE</u>	<u>CORRECT AMOUNT</u> ^{1/}
Department of the Interior			
R87-49.	Bureau of Land Management, Management of lands and resources	\$ 483,610,000	\$ 415,610,000
R87-50.	Bureau of Land Management, Construction and access	\$ 2,800,000	\$ 3,987,109
R87-51.	Bureau of Land Management, Land Acquisition	\$ 3,020,000	\$ 7,555,678
R87-52.	Bureau of Mines, Mines and minerals	\$ 157,807,000	\$ 161,663,107
R87-58.	National Park Service, Land acquisition and state assistance	\$ 178,808,716	\$ 178,211,716
R87-60.	Bureau of Indian Affairs, Construction	\$ 156,402,724	\$ 155,002,724
Department of the Treasury			
R87-64.	Federal Law Enforcement Training Center, Salaries and expenses	\$ 35,822,000	\$ 36,846,000
R87-66.	U.S. Customs Service, Salaries and expenses	\$ 960,776,000	\$ 957,889,000

^{1/} Derived from most recent apportionment schedule.

CONTENTS OF SPECIAL MESSAGE
as reported by the President
(in thousands of dollars)

<u>RESCISSION NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
Department of Agriculture:		
Agricultural Research Service:		
R87-1	Buildings and facilities.....	28,000
Agricultural Stabilization and Conservation Service:		
R87-2	Rural clean water program.....	6,000
R87-3	Agricultural conservation program.....	164,356
R87-4	Water bank program.....	8,166
R87-5	Emergency conservation program.....	10,000
Farmers Home Administration:		
R87-6	Rural water and waste disposal grants.....	79,500
R87-7	Rural community fire protection grants....	2,300
R87-8	Rural housing for domestic farm labor.....	7,400
R87-9	Mutual and self-help housing.....	8,000
R87-10	Very low income housing repair grants.....	9,400
R87-11	Compensation for construction defects.....	500
R87-12	Rural housing preservation grants.....	14,400
Soil Conservation Service:		
R87-13	Watershed and flood prevention operations.	96,000
R87-14	Great Plains conservation program.....	8,000
R87-15	Resource conservation and development.....	5,000
Forest Service:		
R87-16	Land acquisition.....	49,030
Department of Commerce:		
Economic Development Administration:		
R87-17	Economic development assistance programs..	169,718
International Trade Administration:		
R87-18	Operations and administration.....	11,400
National Oceanic and Atmospheric Administration:		
R87-19	Operations, research, and facilities.....	58,857
National Telecommunications and Information Administration:		
R87-20	Public telecommunications facilities, planning, and construction.....	19,300
Department of Defense - Military:		
Procurement:		
R87-21	Procurement of weapons and tracked combat vehicles, Army.....	15,000
R87-22	Other procurement, Navy.....	116,000
Military Construction:		
R87-23	Military construction, Air Force.....	2,750

<u>RESCISSION NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
	Department of Defense - Civil:	
	Corps of Engineers - Civil:	
R87-24	Construction, general.....	7,715
	Department of Education:	
	Office of Elementary and Secondary Education:	
R87-25	Compensatory education for the disadvantaged.....	7,500
R87-26	Impact aid.....	17,500
R87-27	Special programs.....	54,980
	Office of Bilingual Education and Minority Languages Affairs:	
R87-28	Bilingual education.....	45,886
	Office of Special Education and Rehabilitative Services:	
R87-29	Education for the handicapped.....	288,659
R87-30	Rehabilitation services and handicapped research.....	127,455
R87-31	Office of Vocational and Adult Education:	
	Vocational and adult education.....	432,319
	Office of Postsecondary Education:	
R87-32	Student financial assistance.....	1,269,000
R87-33	Higher education.....	203,050
	Office of Educational Research and Improvement:	
R87-34	Libraries.....	34,500
	Department of Energy:	
	Energy Programs:	
R87-35	Energy supply, research and development activities.....	81,800
R87-36	Fossil energy research and development....	44,464
R87-37	Energy conservation.....	87,433
	Department of Health and Human Services:	
	Food and Drug Administration:	
R87-38	Buildings and facilities.....	500
	Health Resources and Services Administration:	
R87-39	Health resources and services.....	161,210
R87-40	Indian health facilities.....	57,100
	National Institutes of Health:	
R87-41	National Library of Medicine.....	5,405
	Office of the Assistant Secretary of Health:	
R87-42	Public health service management.....	5,000
	Departmental Management:	
R87-43	Policy research.....	2,200

<u>RESCISSION NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
Department of Housing and Urban Development:		
Housing programs:		
R87-44	Annual contributions for assisted housing.	473,313
R87-45	Housing counseling assistance.....	3,500
Community Planning and Development:		
R87-46	Community development grants.....	375,200
R87-47	Urban development action grants.....	237,500
Management and administration:		
R87-48	Salaries and expenses.....	19,042
Department of the Interior:		
Bureau of Land Management:		
R87-49	Management of lands and resources.....	6,500
R87-50	Construction and access.....	1,600
R87-51	Land acquisition.....	2,700
Bureau of Mines:		
R87-52	Mines and minerals.....	16,594
Fish and Wildlife Service:		
R87-53	Resource management.....	20,500
R87-54	Construction.....	23,200
R87-55	Land acquisition.....	26,762
National Park Service:		
R87-56	Operation of the national park system....	7,950
R87-57	Construction.....	58,981
R87-58	Land acquisition.....	97,638
R87-59	Historic preservation fund.....	10,000
Bureau of Indian Affairs:		
R87-60	Construction.....	22,811
Territorial and International Affairs:		
R87-61	Administration of territories.....	2,500
Department of Justice:		
Immigration and Naturalization Service:		
R87-62	Salaries and expenses.....	24,598
Department of Labor:		
Employment and Training Administration:		
R87-63	Training and employment services.....	332,000
Department of the Treasury:		
Federal Law Enforcement Training Center:		
R87-64	Salaries and expenses.....	8,450
Bureau of Alcohol, Tobacco, and Firearms:		
R87-65	Salaries and expenses.....	15,000
United States Customs Service:		
R87-66	Salaries and expenses.....	38,945

<u>RESCISSION NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
	Environmental Protection Agency:	
R87-67	Abatement, control and compliance.....	47,500
R87-68	Buildings and facilities.....	2,500
	National Aeronautics and Space Administration:	
R87-69	Research and development.....	25,796
	Veterans Administration:	
R87-70	Medical care.....	75,000
	Other Independent Agencies:	
	Appalachian Regional Commission:	
R87-71	Appalachian regional development commission	31,059
	National Endowment for the Humanities:	
R87-72	National capital arts and cultural affairs	4,000
	Selective Service System:	
R87-73	Salaries and expenses.....	409
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	Total, proposed rescissions.....	5,839,301

<u>DEFERRAL NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
	Department of Defense - Civil:	
	Wildlife Conservation, Military Reservations:	
087-8A	Wildlife conservation.....	1,090
	Department of Energy:	
	Power Marketing Administration:	
087-10A	Southwestern Power Administration, Operation and maintenance.....	13,660
087-29	Western Area Power Administration, Construction, rehabilitation, operation, and maintenance.....	4,485
087-30	Departmental Administration: Departmental administration.....	24,182
	Department of the Interior:	
	Bureau of Land Management:	
087-31	Payments for Proceeds, Sale of Mineral Leasing Act of 1920, Section 40(d).....	49
	Department of State:	
	Bureau for Refugee Programs:	
087-14A	United States emergency refugee and migratory assistance fund.....	20,100
		<hr/>
	Total, deferrals.....	63,566

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